

# PUBLIC COPY ATTACHMENTS ORDINARY COUNCIL MEETING

Tuesday, 26<sup>th</sup> February 2019 Tunbridge Community Hall 10.00 a.m.

Item 4.1	Draft Council Meeting Minutes (Open) - 23rd January 2019
Item 4.2.1	Minutes – Campania Recreation Ground Management Committee – 31 <sup>st</sup> January 2019.
	Minutes – Chauncy Vale Management Committee – 12 <sup>th</sup> February 2019
Item 4.3.1	STCA Minutes – 19 <sup>th</sup> November 2018
Item 12.8.1	Project Review 2018 Waste Contract and New Roadside Collection Service
Item 14.1.1	Southern Midlands Council Historic Heritage Strategy 2019-2023



# MINUTES ORDINARY COUNCIL MEETING

Wednesday, 23rd January 2019

Campania Community Hall Reeve Street, Campania

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## **OPEN COUNCIL MINUTES**

#### MINUTES OF AN ORDINARY MEETING OF THE SOUTHERN MIDLANDS COUNCIL HELD ON WEDNESDAY, 23<sup>rd</sup> JANUARY 2019 AT THE CAMPANIA COMMUNITY HALL, RREVE STREET, CAMPANIA COMMENCING AT 10:00 A.M

#### 1. PRAYERS

Rev Dennis Cousens recited prayers.

#### 2. ATTENDANCE

Mayor A O Green, Deputy Mayor E Batt, Clr A Bantick, Clr A Bisdee OAM, Clr K Dudgeon, Clr D Fish, Clr R McDougall

Mr T Kirkwood (General Manager), Mr A Benson (Deputy General Manager), Mr D Cundall (Manager, Development & Environment Services), Mr J Lyall (Manager, Infrastructure & Works), Mrs W Young (Corporate Compliance Officer), Miss E Lang (Executive Assistant)

#### 3. APOLOGIES

Nil.

#### 4. MINUTES

#### 4.1 ORDINARY COUNCIL MINUTES

#### DECISION

Moved by Deputy Mayor E Batt, seconded by Clr D Fish

THAT the Minutes (Open Council Minutes) of the previous meeting of Council held on the 12<sup>th</sup> December 2018, as circulated, be confirmed.

Councillor	Vote FOR	Vote AGAINST
Mayor A O Green	$\checkmark$	
Deputy Mayor E Batt	$\checkmark$	
Clr A Bantick	$\checkmark$	
Clr A Bisdee OAM	$\checkmark$	
Clr K Dudgeon	$\checkmark$	
Clr D F Fish	$\checkmark$	
Clr R McDougall	$\checkmark$	

#### 4.1.2 SPECIAL MEETING MINUTES

#### DECISION

Moved by Deputy Mayor E Batt, seconded by Clr K Dudgeon

THAT the Minutes of the Special Meeting of Council held on the 19<sup>th</sup> December 2018, as circulated, be confirmed.

#### CARRIED

Councillor	Vote FOR	Vote AGAINST
Mayor A O Green		
Deputy Mayor E Batt	$\checkmark$	
Clr A Bantick	$\checkmark$	
Clr A Bisdee OAM	$\checkmark$	
Clr K Dudgeon		
Clr D F Fish	$\checkmark$	
Clr R McDougall	$\checkmark$	

#### 4.1.3 ANNUAL GENERAL MEETING MINUTES

#### DECISION

Moved by Clr D Fish, seconded by Clr A Bantick

THAT the Minutes of the Annual General Meeting of Council held on the 12<sup>th</sup> December 2018, as circulated, be confirmed.

Councillor	Vote FOR	Vote AGAINST
Mayor A O Green	$\checkmark$	
Deputy Mayor E Batt	$\checkmark$	
Clr A Bantick	$\checkmark$	
CIr A Bisdee OAM	$\checkmark$	
Clr K Dudgeon	$\checkmark$	
Clr D F Fish	$\checkmark$	
Clr R McDougall	$\checkmark$	

#### 4.2 SPECIAL COMMITTEES OF COUNCIL MINUTES

#### 4.2.1 SPECIAL COMMITTEES OF COUNCIL - RECEIPT OF MINUTES

#### **DECISION NOT REQUIRED**

4.2.2 SPECIAL COMMITTEES OF COUNCIL - ENDORSEMENT OF RECOMMENDATIONS

#### **DECISION NOT REQUIRED**

## 4.3 JOINT AUTHORITIES (ESTABLISHED UNDER DIVISION 4 OF THE LOCAL GOVERNMENT ACT 1993)

#### 4.3.1 JOINT AUTHORITIES - RECEIPT OF MINUTES

#### **DECISION NOT REQUIRED**

4.3.2 JOINT AUTHORITIES - RECEIPT OF REPORTS (ANNUAL & QUARTERLY)

**DECISION NOT REQUIRED** 

### 5. NOTIFICATION OF COUNCIL WORKSHOPS

#### DECISION

Moved by Clr K Dudgeon, seconded by Clr A Bisdee OAM

#### THAT the information be received.

Councillor	Vote FOR	Vote AGAINST
Mayor A O Green	$\checkmark$	
Deputy Mayor E Batt	$\checkmark$	
Clr A Bantick	$\checkmark$	
CIr A Bisdee OAM	$\checkmark$	
Clr K Dudgeon	$\checkmark$	
Clr D F Fish	$\checkmark$	
Clr R McDougall	$\checkmark$	

### 6. COUNCILLORS – QUESTION TIME

### 6.1 QUESTIONS (ON NOTICE)

#### 6.2 QUESTIONS WITHOUT NOTICE

An opportunity was provided for Councillors to ask questions relating to Council business, previous Agenda items or issues of a general nature.

**CIr K Dudgeon** – Council Meeting, Tunbridge (February 2019) – can an update regarding the renewal / maintenance of the Tunbridge Bridge be provided to this meeting?

It was advised that a representative from the Department of State Growth will be invited to attend this meeting.

**CIr K Dudgeon** – SMC Municipal Boundary Sign on the Buckland Road has been vandalised. Can a replacement sign be installed?

Item will be referred to Infrastructure and Works to rectify.

**CIr A Bisdee OAM** – referred to the December 2018 issue of Southern Midlands Regional News (SMRN), and in particular the commentary regarding the Mayor and General Manager's attendance at the 2018 ALGA conference. SMRN reported that costs for attendance at this conference were between \$8,000 - \$10,000.

Mayor Bisdee advised that this was inaccurate and referred to an Email sent to SMRN regarding costs for the 2017 conference. This confirmed that costs for the 2017 ALGA Conference were \$4649.42 and that the 2018 conference costs would be similar.

Clr Bisdee stated he is concerned that inaccurate costings are printed without confirmation from Council. It is an ongoing issue regarding misquoting amounts in the SMRN. Should council consider a supplement in the next edition of the Council Newsletter to accurately report such costs?

Question taken on notice. Final costings to be provided to SMRN.

**CIr R McDougall** – advice that the 'No Parking' sign on Church Street, Oatlands (opposite the MMPHC) has been partially pushed over. Request that it be straightened and would it be possible to consider erection in a more prominent location.

Item will be referred to Infrastructure and Works to rectify.

**Cir R McDougall** – Council seating arrangements in venues (other than the Oatlands and Kempton Council Chambers) - can the table(s) and seating be arranged in a 'u-shape' or similar so that Councillors are not sitting with their backs to the members of the public in attendance.

#### Noted.

**Clr D Fish** – question regarding Citizenship Ceremonies and recent information about them being held on Australia Day. Does Council need to comment on this issue?

Mayor Green commented that he doesn't believe Council needs to formally respond to this issue as it is normal practice for SMC to conduct citizenship ceremonies on Australia Day, plus other occasions as necessary. There are no plans to change this past practice.

**Mayor A Green** – need for additional signage to be erected in the vicinity of Council's Roadside Stopover areas which clearly indicate acceptable locations for motorhomes / campers. At present, there are cases being reported where visitors are occupying inappropriate locations impacting on general public use.

Noted and will be referred to the relevant committees for action (i.e. Lake Dulverton and Callington Park Management Committee and Kempton Streetscape Committee).

### 7. DECLARATIONS OF PECUNIARY INTEREST

# 8. CONSIDERATION OF SUPPLEMENTARY ITEMS TO THE AGENDA

The General Manager reported that the following item needs to be included on the Agenda. The matter is urgent, and the necessary advice is provided where applicable:-

#### 1. INCLUSION OF FEE FOR PROVISION OF GOODS AND SERVICE –USED WASTE AND RECYCLING BINS - AMENDMENT OF SCHEDULE OF FEES AND CHARGES 2018-2019

#### DECISION

Moved by Clr A Bisdee OAM, seconded by Clr R McDougall

THAT the Council resolve by absolute majority to deal with the above listed supplementary item not appearing on the agenda, as reported by the General Manager in accordance with the provisions of the *Local Government (Meeting Procedures) Regulations 2015*.

Councillor	Vote FOR	Vote AGAINST
Mayor A O Green		
Deputy Mayor E Batt		
Clr A Bantick		
CIr A Bisdee OAM		
Clr K Dudgeon		
Clr D F Fish		
Clr R McDougall	$\checkmark$	

### 9. PUBLIC QUESTION TIME (SCHEDULED FOR 12.30 PM)

Public Question Time was held later in the meeting.

#### 9.1 Permission to Address Council

Permission was granted for the following person(s) to address Council:

- Representative from the Inland Fisheries Service will address Council at 10.45 a.m.
- Mr Fraser Miller will address Council at 11.00 a.m.

### 10. MOTIONS OF WHICH NOTICE HAS BEEN GIVEN UNDER REGULATION 16 (5) OF THE LOCAL GOVERNMENT (MEETING PROCEDURES) REGULATIONS 2015

#### 11. COUNCIL ACTING AS A PLANNING AUTHORITY PURSUANT TO THE LAND USE PLANNING AND APPROVALS ACT 1993 AND COUNCIL'S STATUTORY LAND USE PLANNING SCHEME

Session of Council sitting as a Planning Authority pursuant to the Land Use Planning and Approvals Act 1993 and Council's statutory land use planning schemes.

#### 11.1 DEVELOPMENT APPLICATIONS

11.1.1 DEVELOPMENT APPLICATION (DA 2018/101) FOR CHANGE OF USE FOR VISITORS ACCOMMODATION (CARETAKER'S HOUSE & 4 CARAVAN BAYS) AT CHAUNCY VALE CONSERVATION AREA, 350 CHAUNCY VALE ROAD, BAGDAD, OWNED BY SOUTHERN MIDLANDS COUNCIL

#### DECISION

Moved by Clr A Bisdee OAM, seconded by Clr D Fish

THAT, in accordance with the provisions of the Southern Midlands Interim *Planning Scheme 2015* and section 57 of the Land Use Planning & Approvals Act 1993, Council APPROVE the Development Application (DA 2018/101) for Change of Use for Visitors Accommodation (Caretaker's house & 4 Caravan bays) at Chauncy Vale Conservation Area, 350 Chauncy Vale Road, Bagdad, owned by Southern Midlands Council and that a permit be issued with the following conditions:

#### General

- 1) The use or development must be carried out substantially in accordance with the application for planning approval, the endorsed drawings and with the conditions of this permit and must not be altered or extended without the further written approval of Council.
- 2) This permit shall not take effect and must not be acted on until 15 days after the date of receipt of this letter or the date of the last letter to any representor, whichever is later, in accordance with section 53 of the Land Use Planning and Approvals Act 1993.

#### Access and Parking

3) At least one (1) parking spaces must be provided for the use of the occupiers of the Caretaker's cottage in accordance with Standards Australia (2004): Australian Standard AS 2890.1 - 2004 – Parking Facilities Part 1: Off Street Car Parking; Standards Australia, Sydney.

The following advice applies to this permit:

- A. This permit does not imply that any other approval required under any other legislation has been granted.
- B. This Planning Permit is in addition to the requirements of the Building Act 2016. Approval in accordance with the Building Act 2016 may be required prior to works commencing.

Councillor	Vote FOR	Vote AGAINST
Mayor A O Green		
Deputy Mayor E Batt	$\checkmark$	
Clr A Bantick		
CIr A Bisdee OAM	$\checkmark$	
Clr K Dudgeon	$\checkmark$	
Clr D F Fish		
Clr R McDougall		

#### 11.2 SUBDIVISIONS

Nil.

11.3 MUNICIPAL SEAL (Planning Authority)

Nil.

11.4 PLANNING (OTHER)

Nil.

#### DECISION

Moved by Clr A Bisdee OAM, seconded by Clr R McDougall

THAT Council defer consideration of Item 12.1.1 (Craigbourne Road, Colebrook – North Eastern Section Accessed via Link Road, Colebrook – Proposed Part Road Closure) until following the presentations to Council by Inland Fisheries Service and Mr Fraser Miller.

Councillor	Vote FOR	Vote AGAINST
Mayor A O Green		
Deputy Mayor E Batt	$\checkmark$	
Clr A Bantick		
Clr A Bisdee OAM	$\checkmark$	
Clr K Dudgeon		
Clr D F Fish		
Clr R McDougall		

# 12. OPERATIONAL MATTERS ARISING (STRATEGIC THEME – INFRASTRUCTURE)

12.2 Bridges

Nil.

12.3 Walkways, Cycle ways and Trails

Nil.

12.4 Lighting

Nil.

12.5 Buildings

Nil.

12.6 Sewers / Water

Nil.

12.7 Drainage

Nil.

12.8 Waste

## 12.8.1 SOUTHERN TASMANIAN COUNCIL'S AUTHORITY – WASTE MANAGEMENT STRATEGY GROUP

#### DECISION

Moved by Clr A Bisdee OAM, seconded by Clr D Fish

THAT Mayor A Green be nominated as the representative to the Southern Tasmanian Council's Authority – Waste Management Strategy Group.

#### CARRIED

Councillor	Vote FOR	Vote AGAINST
Mayor A O Green		
Deputy Mayor E Batt		
Clr A Bantick		
CIr A Bisdee OAM		
Clr K Dudgeon		
Clr D F Fish		
Clr R McDougall		

#### 12.9 Information, Communication Technology

#### 12.10 Officer Reports – Infrastructure & Works

#### 12.10.1 MANAGER – INFRASTRUCTURE & WORKS REPORT

#### **QUESTIONS WITHOUT NOTICE TO MANAGER, INFRASTRUCTURE & WORKS**

Deputy Mayor – inspection and report on the section of Lovely Banks Road (vicinity of property owned by W Carnes). Advised that an assessment will be undertaken to determine extent of works required, which would then be costed and included for consideration as part of the 2019/20 budget process.

Clr K Dudgeon – question regarding Bridge on the Inglewood Road at Andover – what works are planned? Advised that the guard rail has broken away (damaged by machinery or similar). The guard rail is being repaired and will be extended slightly (i.e. width). The Road will be closed for one day to allow 24 hours to set concrete etc.

Clr A Bisdee OAM – congratulations to Works staff on the present condition of the roads given the extended dry conditions. Roads mentioned included Eldon Road; Link Road and Lovely Banks Road.

Clr A Bisdee OAM – expressed concern about the amount of hooning within the municipality (evidenced by tyre marks on the road). Appears to have increased in recent times and this issue should be raised with Tasmania Police.

Clr A Bantick – abandoned vehicle in the vicinity of the Bagdad Post Office / Quarry Town Road. Needs to be removed as soon as possible following release by Tasmania Police.

#### DECISION

Moved by Clr D Fish, seconded by Clr A Bisdee OAM

#### THAT the Infrastructure & Works Report be received and the information noted.

Councillor	Vote FOR	Vote AGAINST
Mayor A O Green		
Deputy Mayor E Batt		
Clr A Bantick		
CIr A Bisdee OAM		
Clr K Dudgeon		
Clr D F Fish		
Clr R McDougall		

#### **DECISION** Moved by Clr A Bisdee OAM, seconded by Clr R McDougall

#### THAT Council suspend the meeting at 10.42 a.m. for a short break.

#### CARRIED

Councillor	Vote FOR	Vote AGAINST
Mayor A O Green	$\checkmark$	
Deputy Mayor E Batt	$\checkmark$	
Clr A Bantick	$\checkmark$	
CIr A Bisdee OAM	$\checkmark$	
Clr K Dudgeon	$\checkmark$	
Clr D F Fish	$\checkmark$	
CIr R McDougall	$\checkmark$	

#### DECISION

Moved by Deputy Mayor E Batt, seconded by Clr K Dudgeon

THAT the meeting be reconvened at 10.48 a.m. to receive presentation(s) by Inland Fisheries Service and Mr Fraser Miller.

#### CARRIED

Councillor	Vote FOR	Vote AGAINST
Mayor A O Green	$\checkmark$	
Deputy Mayor E Batt		
Clr A Bantick	$\checkmark$	
CIr A Bisdee OAM		
Clr K Dudgeon	$\checkmark$	
Clr D F Fish		

Clr R McDougall returned to the meeting at 10.50 a.m.

#### PERMISSION TO ADDRESS COUNCIL – INLAND FISHERIES SERVICE

Mr Neil Morrow – Manager (Anglers Access) from Inland Fisheries Service was granted permission to address Council in relation to the proposed part closure of Craigbourne Road, Colebrook.

The Inland Fisheries Service is the State Government agency that manages the recreational trout fishery in Tasmania. One of the responsibilities of the Director of Inland Fisheries prescribed in the Inland Fisheries Act 1995 is to 'create, improve and maintain access to inland waters.' Mr Morrow was speaking on behalf of the Director.

The following comments were noted:

- The Service issues in excess of 27,000 angling licences each year not including children under 14 who do not require a licence. Over 20% of licence holders are from interstate and overseas.
- Craigbourne Dam is one of Tasmania's 10 most popular lakes with over 1500 anglers fishing at the dam each year.
- Craigbourne Dam is one of 10 lakes in Tasmania open to angling all year round and one of only two in the south of the state.
- The Service actively manages Craigbourne Dam to improve it as a fishery and to provide an attractive destination for anglers and the Southern Midlands community.

The Inland Fisheries Service submits the following arguments against closure:

- 1. Public Benefit the Inland Fisheries Service has received numerous representations by phone and in writing objecting to the recent unauthorised closures of Craigbourne Road through the gate being locked and the potential permanent closure.
- 2. Public safety. There is no demonstrated risk to the public of the existing access or improvement to public safety achieved by the proposed closure. Many of the representations received from anglers mention that the area is protected and suitable for anglers of all ages and abilities and is one of the few areas many older and younger anglers and families can access easily and safely.
- 3. Lack of use. The amount of representations received by the Service and the number of anglers checked during periodic fisheries compliance patrols are evidence of a moderate level of use.

In contrast, the issues raised in support of the closure do not meet any of the three criteria. Issues associated with trespass and damage to private property are security and police matters and should be addressed accordingly.

The Inland Fisheries Service has attempted to assist by offering advice and support in managing access and will continue to do so as long as it is not to the detriment of anglers, access to a public amenity or the greater public benefit.

Following the address, Clr A Bisdee OAM enquired whether Inland Fisheries Service would consider being part of a partnership aimed at addressing the issues, which may include a turning circle/parking/signage etc.

Mr Morrow responded that the Inland Fisheries Service would be very interested in providing advice and have also spoken to the dam owner (Tas Irrigation). IFS are happy to be part of the process to improve the access, but Mr Morrow was not in a position to commit financial resources at this point.

#### PERMISSION TO ADDRESS COUNCIL – MR FRASER MILLER

Mr Fraser Miller was granted permission to address Council in regard to the proposed part closure of Craigbourne Road, Colebrook.

Mr Miller advised that he is the property owner of Mt Baines that adjoins the road in question.

The following comments were noted:

- Mr Miller advised that he has endured verbal abuse and threats of violence; livestock shot at; shearing shed shot at and vandalised; stealing of firewood, spotlighting and shooting; dogs chasing and injuring sheep and illegal fishing practices using netting from those who are generally under the influence of drugs and alcohol.
- Inland Fisheries Service (IFS) do not maintain the present public toilets due to vandalism as they are closed.

Note: IFS responded that one side of toilets was closed 10 years ago and one side is always open to the public, there is no vehicle access to the toilets and members of the public need to walk approximately 100 m to the toilet and it is open to the public.

- Mr Miller requested that a decision by Council be deferred to the following meeting due to insufficient time to prepare for the meeting.
- Petitions that have been circulated are not indicative of public opinion and do not address the illegal activity that occurs at this site. Police are supportive of the closure and have noted serious concerns regarding public safety.
- Mr Miller believes that the petition is not valid under the *Local Government Act* 1993.
- If the roadway was upgraded to bitumen with proper signage, fencing and amenities to exclude people trespassing on his property, then the IFS should be more than willing to fund and manage the upgrades.
- Mr Miller further advised that the misconception about a few local hoons causing issues is also incorrect as anglers light fires, unleash dogs, defecate, cause damage to fences all with a sense of entitlement to use their land.
- If council decides for this section of road to remain open, are Council and IFS prepared to contribute to solve this issue?
- How is council going to ensure the safety of road users to minimise liability?

Mr Miller indicated the following:-

a) That it is not appropriate for Council to rescind its motion of 24 October 2018;

- b) That there are sufficient grounds to close the road there is no net public benefit and the cost to maintain the road is significant, access to the dam is not restricted and it is a costly exercise to address public safety issues;
- c) Reference to 'unrestricted access' should be reworded or struck out; and
- d) Reference to consulting with property owners in April 2018 and June 2018 has resulted from no action as a result of this.

Following the address, CIr R McDougall asked Mr Miller whether he would be prepared to participate in a 'roundtable discussion' with relevant stakeholders to try and solve the issues and come up with a possible solution? Mr Miller indicated that he would be prepared but past discussions with relevant stakeholders has not resolved the issues.

Clr A Bisdee OAM enquired when Mr Miller purchased the property was he aware of any such issues with this road? Mr Miller advised that he was aware that it was a public road but was not made aware of the scale of issues caused such as loss of stock or amenity.

Deputy Mayor E Batt asked why Mr Miller has not fenced along the road e.g. the property boundary to prevent some of these issues occurring. Mr Miller advised that he has not fenced due to the cost involved and believed that fencing would not resolve the issues.

#### 12.1 Roads

#### 12.1.1 CRAIGBOURNE ROAD, COLEBROOK – NORTH-EASTERN SECTION ACCESSED VIA LINK ROAD, COLEBROOK – PROPOSED PART ROAD CLOSURE

#### DECISION

Moved by Clr A Bisdee OAM, seconded by Deputy Mayor E Batt

#### THAT

- a) In accordance with Regulation 18 of the *Local Government (Meetings Procedures) Regulations 2015*, Council formally rescind part (a) of the Motion passed at its meeting held 24 October 2018;
- b) Council form the opinion that there are insufficient grounds to satisfy closure of the road for the public benefit in the interests of public safety;
- c) Council require that unrestricted access be maintained to the Craigbourne Dam via the north-eastern section of the Craigbourne Road (accessed via Link Road, Colebrook); and
- d) Council continue to consult with the property owner(s) (and other stakeholders) to implement measures that will address the issues being experienced.

Councillor	Vote FOR	Vote AGAINST
Mayor A O Green		
Deputy Mayor E Batt		
Clr A Bantick	$\checkmark$	
CIr A Bisdee OAM		
Clr K Dudgeon	$\checkmark$	
Clr D F Fish		
Clr R McDougall		

#### DECISION

Moved by Clr K Dudgeon, seconded by Clr R McDougall

#### THAT the meeting be suspended for morning tea.

#### CARRIED

DECISION		
Councillor	Vote FOR	Vote AGAINST
Mayor A O Green	$\checkmark$	
Deputy Mayor E Batt	$\checkmark$	
Clr A Bantick	$\checkmark$	
CIr A Bisdee OAM	$\checkmark$	
Clr K Dudgeon	$\checkmark$	
Clr D F Fish	$\checkmark$	
Clr R McDougall	$\checkmark$	

#### DECISION

Moved by Clr K Dudgeon, seconded by Clr D Fish

#### THAT the meeting be reconvened at 12.01 p.m.

DECISION		
Councillor	Vote FOR	Vote AGAINST
Mayor A O Green	$\checkmark$	
Deputy Mayor E Batt		
Clr A Bantick	$\checkmark$	
Clr A Bisdee OAM	$\checkmark$	
Clr K Dudgeon	$\checkmark$	
Clr D F Fish	$\checkmark$	
Clr R McDougall		

# 13. OPERATIONAL MATTERS ARISING (STRATEGIC THEME – GROWTH)

13.1 Residential

Nil.

13.2 Tourism

Nil.

13.3 Business

#### 13.3.1 ECONOMIC DEVELOPMENT & TOURISM STRATEGY

#### DECISION

Moved by Clr A Bisdee OAM, seconded by Clr R McDougall

#### THAT

- a) The information be received; and
- b) Council conduct a workshop to advance the preparation of a draft Consultancy Brief for the formulation of an Economic Development & Tourism Strategy to be held on Monday, 25<sup>th</sup> February 2019 at Oatlands commencing at 9.30 a.m.

#### CARRIED

Councillor	Vote FOR	Vote AGAINST
Mayor A O Green		
Deputy Mayor E Batt	$\checkmark$	
Clr A Bantick		
Clr A Bisdee OAM	$\checkmark$	
Clr K Dudgeon		
Clr D F Fish		
Clr R McDougall	$\checkmark$	

#### 13.4 Industry

# 14. OPERATIONAL MATTERS ARISING (STRATEGIC THEME – LANDSCAPES)

14.1 Heritage

#### 14.1.1 HERITAGE PROJECT PROGRAM REPORT

#### DECISION

Moved by Clr A Bisdee OAM, seconded by Clr K Dudgeon

#### THAT the Heritage Projects Report be received and the information noted.

#### CARRIED

Councillor	Vote FOR	Vote AGAINST
Mayor A O Green	$\checkmark$	
Deputy Mayor E Batt		
Clr A Bantick		
Clr A Bisdee OAM		
Clr K Dudgeon		
Clr D F Fish		
Clr R McDougall	$\checkmark$	

#### 14.2 Natural

#### 14.2.1 LANDCARE UNIT – GENERAL REPORT

#### DECISION

Moved by Clr D Fish, seconded by Clr R McDougall

#### THAT the Landcare Unit Report be received and the information noted.

#### CARRIED

Councillor	Vote FOR	Vote AGAINST
Mayor A O Green		
Deputy Mayor E Batt	$\checkmark$	
Clr A Bantick		
Clr A Bisdee OAM	$\checkmark$	
Clr K Dudgeon		
Clr D F Fish	$\checkmark$	
Clr R McDougall		

#### 14.3 Cultural

Nil.

#### 14.4 Regulatory (Other than Planning Authority Agenda Items)

- 14.5 Climate Change
- Nil.

# 15. OPERATIONAL MATTERS ARISING (STRATEGIC THEME – LIFESTYLE)

- 15.1 Community Health and Wellbeing
- Nil.
- 15.2 Youth
- Nil.
- 15.3 Seniors
- Nil.
- 15.4 Children and Families
- Nil.
- 15.5 Volunteers
- Nil.
- 15.6 Access
- 15.7 Public Health
- Nil.
- 15.8 Recreation
- Nil.
- 15.9 Animals

#### 15.10 Education

## 15.10.1 BAGDAD PRIMARY SCHOOL – VEHICLE PARKING AND TRAFFIC CONGESTION IN SCHOOL PRECINCT

#### DECISION

Moved by Clr A Bantick, seconded by Deputy Mayor E Batt

THAT the information be received.

Councillor	Vote FOR	Vote AGAINST
Mayor A O Green	$\checkmark$	
Deputy Mayor E Batt	$\checkmark$	
Clr A Bantick		
CIr A Bisdee OAM		
Clr K Dudgeon	$\checkmark$	
Clr D F Fish		
Clr R McDougall	$\checkmark$	

# 16. OPERATIONAL MATTERS ARISING (STRATEGIC THEME – COMMUNITY)

- 16.1 Capacity
- 16.1.1 MELTON MOWBRAY COMMUNITY MEETING HELD 14TH JANUARY 2019

#### DECISION

Moved by Deputy Mayor E Batt, seconded by Clr A Bisdee OAM

THAT the information be received and Council endorse the proposed actions to be taken on behalf of the community.

#### CARRIED

Councillor	Vote FOR	Vote AGAINST
Mayor A O Green	$\checkmark$	
Deputy Mayor E Batt	$\checkmark$	
Clr A Bantick	$\checkmark$	
CIr A Bisdee OAM	$\checkmark$	
Clr K Dudgeon	$\checkmark$	
Clr D F Fish	$\checkmark$	
Clr R McDougall	$\checkmark$	

#### 16.2 Safety

Nil.

#### 16.3 Consultation & Communication

# 17. OPERATIONAL MATTERS ARISING (STRATEGIC THEME – ORGANISATION)

17.1 Improvement

Nil.

17.2 Sustainability

## 17.2.1 LOCAL GOVERNMENT SHARED SERVICES UPDATE (STANDING ITEM – INFORMATION ONLY)

#### DECISION

Moved by Deputy Mayor E Batt, seconded by Clr R McDougall

#### THAT the information be received.

#### CARRIED

Councillor	Vote FOR	Vote AGAINST
Mayor A O Green	$\checkmark$	
Deputy Mayor E Batt	$\checkmark$	
Clr A Bantick	$\checkmark$	
CIr A Bisdee OAM	$\checkmark$	
Clr K Dudgeon	$\checkmark$	
Clr D F Fish	$\checkmark$	
Clr R McDougall		

## 17.2.2 CONSIDERATION OF MOTIONS – ANNUAL GENERAL MEETING HELD 12<sup>TH</sup> DECEMBER 2018

#### DECISION

Moved by Clr A Bisdee OAM, seconded by Clr R McDougall

THAT the content of the Motion passed at the Annual General Meeting be considered in conjunction with the overall feedback received as part of the broader community consultation process. To be considered at the Council Meeting scheduled for 26 February 2019.

Councillor	Vote FOR	Vote AGAINST
Mayor A O Green		
Deputy Mayor E Batt	$\checkmark$	
Clr A Bantick		
Clr A Bisdee OAM	$\checkmark$	
Clr K Dudgeon		
Clr D F Fish	$\checkmark$	
Clr R McDougall	$\checkmark$	

#### DECISION

Moved by Clr R McDougall, seconded by Clr K Dudgeon

#### THAT:

- a) In principle, Public Question Time be held (and advertised) 30 minutes after the commencement of the Ordinary Council Meeting; and
- b) A commencement date for this practice be considered as part of the review relating to the commencement time of Ordinary Monthly Council meetings.

DECISION		
Councillor	Vote FOR	Vote AGAINST
Mayor A O Green	$\checkmark$	
Deputy Mayor E Batt	$\checkmark$	
Clr A Bantick	$\checkmark$	
CIr A Bisdee OAM	$\checkmark$	
Clr K Dudgeon	$\checkmark$	
Clr D F Fish		$\checkmark$
Clr R McDougall	$\checkmark$	

### PUBLIC QUESTION TIME

Councillors were advised that, at the time of issuing the Agenda, no 'Questions on Notice' had been received from members of the Public.

Mayor A O Green then invited questions from members of the public in attendance.

There were eleven (11) members of the public in attendance.

#### **Rick Wilton**

Question regarding Craigbourne Road. As the gate to the Mt Baines property is erected across a public road, and quite often locked, will the property owner be given a specific timeframe to remove the gate?

The General Manager advised that Council are keen to bring together all relevant stakeholders and will seek a guarantee that the gate will remain unlocked in the first instance and work towards a long term solution.

#### **Rick Wilton**

Question regarding Council providing a contribution towards fencing of property adjoining a road. Mr Wilton stated that Council is not required to do so and he is totally opposed to any of his rates being used to pay for any fencing on this particular section of road.

#### Andrew Caddle

Question regarding the illegal gate on Craigbourne Road at the entrance to Mr Miller's property. If someone went through this gate in the middle of the night, Council would be liable as there is no signage or clear markings on the gate. Mr Caddle would like to see the gate removed as soon as possible.

It was advised that Council would be seeking for the gate to be removed and unrestricted access to the dam maintained.

#### Mark and Jen Barrett

Commented that fencing is the only option. Whilst there is a gate erected, the property owner will always state that it keeps stock in. If necessary, a cattle grid installed (at the landowner's expense) would prevent stock roaming etc.

#### Terry Loftus – Southern Midlands Regional News

Question regarding Council's involvement in the High Street traders group?

Andrew Benson (Deputy General Manager) advised that Council staff member Michelle Webster (Coordinator, Heritage Hub) participates in that group given that the Heritage Hub is trading in the High Street. A Benson attended the first meeting of this group to discuss disability access parking spots in High Street and believes that monthly meetings will be held in the Heritage Hub.

Further question asking that Council had no involvement in setting that group up?

Andrew Benson (Deputy General Manager) confirmed that Council had no involvement in setting this group up.

#### Terry Loftus – Southern Midlands Regional News

Follow-up question regarding the issues raised by Clr Bisdee and Clr Fish in terms of inaccurate reporting.

It was stated that the costs reported were sourced from Council's own documents. Reference was made to the Council Agenda Item relating to the estimated cost of attending the ALGA conference (i.e. registration fees etc.); and the reported figures for the 'Cows in the Lake' project.

Can Council respond by providing actual costing amounts for 'Cows in the Lake' and the ALGA Conference?

In future, can report include a section on costings for accountability and transparency reasons?

Public Question Time concluded at 12.44 p.m.

# 17.2.3 REVIEW OF TASMANIA'S LOCAL GOVERNMENT LEGISLATION FRAMEWORK (DISCUSSION PAPER)

#### DECISION

Moved by Clr K Dudgeon, seconded by Clr R McDougall

#### THAT

- a) the information be received; and
- b) Councillors indicate their interest in attending the Consultation Session(s) by contacting Council's Executive Assistant (E Lang).

#### CARRIED

Councillor	Vote FOR	Vote AGAINST
Mayor A O Green	$\checkmark$	
Deputy Mayor E Batt		
Clr A Bantick	$\checkmark$	
Clr A Bisdee OAM		
Clr K Dudgeon	$\checkmark$	
Clr D F Fish	$\checkmark$	
Clr R McDougall		

#### 17.2.4 POLICY REVIEW – FRAUD CONTROL AND CORRUPT CONDUCT PREVENTION POLICY

#### DECISION

Moved by Deputy Mayor E Batt, seconded by Clr A Bisdee OAM

#### **THAT Council**

- 1. Receive and note the report; and
- 2. Consider the draft Fraud Control and Corrupt Conduct Prevention Policy for adoption at the February 2019 Council meeting.

Councillor	Vote FOR	Vote AGAINST
Mayor A O Green	$\checkmark$	
Deputy Mayor E Batt	$\checkmark$	
Clr A Bantick	$\checkmark$	
CIr A Bisdee OAM	$\checkmark$	
Clr K Dudgeon	$\checkmark$	
Clr D F Fish	$\checkmark$	
Clr R McDougall		

#### 17.2.5 LEGISLATIVE UPDATES – VARIOUS (INFORMATION ONLY)

#### DECISION

Moved by Clr D Fish, seconded by Clr R McDougall

#### THAT the information be received.

#### CARRIED

Councillor	Vote FOR	Vote AGAINST
Mayor A O Green		
Deputy Mayor E Batt		
Clr A Bantick		
Clr A Bisdee OAM		
Clr K Dudgeon		
Clr D F Fish		
Clr R McDougall		

#### 17.2.6 TABLING OF DOCUMENTS

Nil.

#### 17.3 Finances

#### 17.3.1 MONTHLY FINANCIAL STATEMENT (DECEMBER 2018)

#### DECISION

Moved by Clr A Bisdee OAM, seconded by Clr D Fish

#### THAT the Financial Report be received and the information noted.

Councillor	Vote FOR	Vote AGAINST
Mayor A O Green		
Deputy Mayor E Batt		
Clr A Bantick		
CIr A Bisdee OAM		
Clr K Dudgeon		
Clr D F Fish	$\checkmark$	
Clr R McDougall	$\checkmark$	

## 18. MUNICIPAL SEAL

Nil.

# 19. CONSIDERATION OF SUPPLEMENTARY ITEMS TO THE AGENDA

Council to address urgent business items previously accepted onto the agenda.

#### 19.1 INCLUSION OF FEE FOR PROVISION OF GOODS AND SERVICE – USED WASTE AND RECYCLING BINS - AMENDMENT OF SCHEDULE OF FEES AND CHARGES 2018-2019

Author: MANAGER DEVELOPMENT & ENVIRONMENT SERVICES (DAVID CUNDALL)

**Date:** 15 JANUARY 2019

#### PURPOSE OF REPORT

The purpose of this report is to consider the inclusion of a new charge in the Southern Midlands Schedule of Fees and Charges 2018-2019.

The new charge is for the sale of the old 140lt green lid wheelie bins and the old 55lt black crates. These bins were previously used in the roadside collection service and are currently being stockpiled by Council. The sale of the old bins was required in the 2018 changes to the roadside collection service as approved at the January 2018 Council Meeting.

In order for Council to charge a fee it is a requirement of Division 7 of the Local Government Act 1993 ("the Act") that Council must first specify the fee and include such a fee in the Schedule of Fees and Charges. An extract from the Act is provided as follows:

Division 7 - Fees and charges

205. Fees and charges

- 1) In addition to any other power to impose fees and charges but subject to subsection, a council may impose fees and charges in respect of any one or all of the following matters:
- a. the use of any property or facility owned, controlled, managed or maintained by the council;
- b. services supplied at a person's request;
- c. carrying out work at a person's request;
- d. providing information or materials, or providing copies of, or extracts from, records of the council;
- e. any application to the council;
- f. any licence, permit, registration or authorization granted by the council;
- g. any other prescribed matter.
- 2) A council may not impose a fee or charge in respect of a matter if –

- a. a fee or charge is prescribed in respect of that matter; or
- b. this or any other Act provides that a fee or charge is not payable in respect of that matter.
- 3) Any fee or charge under subsection (1) need not be fixed by reference to the cost to the council.
- 206. List of fees and charges

A general manager of a council is to –

- a) keep a list of all fees and charges fixed under this Division; and
- b) make the list available for public inspection during ordinary hours of business at the public office.
- 207. Remission of fees and charges

A council may remit all or part of any fee or charge paid or payable under this Division.

It is recommended that Council approve the amendment to the Southern Midlands Council - Schedule of Fees and Charges: 2018-2019 and adopt the new fee and service.

#### BACKGROUND

Members of the public have expressed a keen interest in purchasing the old bins for storage purposes. The bins cannot be re-used for the road-side collection service. The old bins and crates are no longer approved for roadside collection under the new contract with Thorp Waste.

The eventual sale of the old bins was factored into overall transition of the old bins for the new bins for the roadside collection service. A project that was implemented in January 2018 as part of the tender for a new roadside collection contract. The old bins were replaced with new 240lt wheelie bins collected on a fortnightly service. The transition occurred in July – August 2018.

The old bins are currently being stored by Council. Some will be re-used for special events and in our day to day operations. Council does not otherwise have a permanent solution or storage space for the old bins.

#### Amendment to Schedule

The following table details the proposed fees (Table 1).

Service	Current Fee	Proposed Fee	Descriptor
Provision of used 140lt bin for private use	n/a	\$15	Used green plastic wheelie bin with Council logo removed.

			Axle and wheels damaged and removed. The wheels and axle are included if required by customer <sup>1</sup>
Provision of used 55lt black crate for private use	n/a	\$10	Used black 55lt crate with Council logo removed.

Table 1: Proposed Fee structure

**Human Resources & Financial Implications -** The sale of the bins will require some short term administration and physical handling of the goods. Resources will be limited to handling the bins to customers, answering and directing enquiries and receipting the goods. No additional council resourcing is needed to sell the bins. Based on the expressions of interest for purchasing the bins (received in 2018) it is expected that the bins will be sold quickly (within a 3-6 month period).

There are no negative financial implications forecast. The sale price of the bins should offset the time and resources needed to administrate and handle the bins.

There are approximately 1500 140lt bins and crates that are being stored between the Kempton Depot and the Oatlands Depot. A number of bins will be set aside by Council's Manager Works and Technical Services for future use by Council.

This is a basic sale of old goods and does not require any in depth analysis or business case.

**Community Consultation & Public Relations Implications -** The community have been advised of Council's intent to sell off the old bins through Council Reports in 2018, social media and in response to public enquiries and expressions of interest.

**Communications** - The adopted Fees will be displayed on the website and are available at each Council Office. Ratepayers and members of the public can also request a copy of the Schedule.

A Facebook and Council website post will also be used to promote the sale.

**Priority - Implementation Time Frame** - Though, per the recommendation, Council will adopt a fee for the sale of the bins the actual sale will not commence until arrangements are made at the work depot or an alternative site that is safe for public access and reduce the Council resources necessary to handle the bins. A reasonable and efficient means of selling the bins may be to allocate a particular day of the week where somebody is available to assist the customer.

**Risk Assessment -** The transaction and administration of the sale will be through the ordinary channels for such services and does not expose Council or public to any unmanaged risks.

<sup>&</sup>lt;sup>1</sup> The wheels and axles were removed from the bins for storage. This involved removing the wheel with a drill which has damaged the wheel and ability to fix to axle.

The handling of the bins will require a member of the public either going to the Oatlands Depot, Kempton Depot or some other nominated location for the collection of the old bin. A risk assessment to ensure the site is safe will be conducted by management prior to the implementation of the sale period.

There is also some risk the used bins may contain contaminants or other residue that maybe harmful to the environment or human health. Council will need to prepare a waiver agreement that we take no responsibility for the residue contents of the bins and that the bins are strictly sold for handling and storing waste or recyclables. A risk assessment will also be undertaken at the time of sale to ensure the bin is suitable for handling, transport and does not contain any waste other than residue.

The Council Logos on the bins will need to be covered or removed before sale. This is to prevent any Council association with bins when in private use.

Council's Environmental Health Officer will also inspect the bins prior to the sale and determine suitability to proceed.

#### CONCLUSION

The report considers minor changes to the current 2018/2019 fee schedule to include of a fee for the sale of used recycling and wheelie bins.

The report also considers the direct and indirect consequences of selling used waste bins to the public identifying a risk assessment is necessary before the sale proceeds.

The recommendation is that Council adopt the new fees and include in the 2018/2019 fee schedule and that a risk assessment is undertaken.

#### RECOMMENDATION

THAT

- A. This report be received by Council;
- B. The Schedule of Fees and Charges for 2018-2019 is amended to include the sale charge for the used 55lt black crates and the used 140lt green bins.
- C. The sale of the bins does not proceed until a risk assessment has been completed identifying that:
  - a. The sale and handling of the bins can be conducted safely per Council Policy and Occupational, Health and Safety Legislation; and
  - b. The bins are suitable to be re-used for private waste storage with minimal risk to the new owner.

Moved by Deputy Mayor E Batt, seconded by Clr D Fish

#### THAT

- A. This report be received by Council;
- B. The Schedule of Fees and Charges for 2018-2019 is amended to include the sale charge for the used 55lt black crates and the used 140lt green bins.
- C. The sale of the bins does not proceed until a risk assessment has been completed identifying that:
  - a. The sale and handling of the bins can be conducted safely per Council Policy and Occupational, Health and Safety Legislation; and
  - b. The bins are suitable to be re-used for private waste storage with minimal risk to the new owner.

Councillor	Vote FOR	Vote AGAINST
Mayor A O Green	$\checkmark$	
Deputy Mayor E Batt	$\checkmark$	
Clr A Bantick	$\checkmark$	
CIr A Bisdee OAM	$\checkmark$	
Clr K Dudgeon	$\checkmark$	
Clr D F Fish	$\checkmark$	
Clr R McDougall		

Moved by Clr K Dudgeon, seconded by Clr A Bisdee OAM

#### THAT the meeting be suspended for lunch at 1.13 p.m.

#### CARRIED

Councillor	Vote FOR	Vote AGAINST
Mayor A O Green		
Deputy Mayor E Batt	$\checkmark$	
Clr A Bantick	$\checkmark$	
Clr A Bisdee OAM		
Clr K Dudgeon	$\checkmark$	
Clr D F Fish		
Clr R McDougall		

#### DECISION

Moved by Clr D Fish, seconded by Clr R McDougall

#### THAT the meeting be reconvened at 1.37 p.m.

Councillor	Vote FOR	Vote AGAINST
Mayor A O Green		
Deputy Mayor E Batt	$\checkmark$	
Clr A Bantick		
Clr A Bisdee OAM		
Clr K Dudgeon		
Clr D F Fish		
Clr R McDougall		

Moved by Clr K Dudgeon, seconded by Clr D Fish

THAT in accordance with Regulation 15 of the Local Government (Meeting Procedures) Regulations 2015, the following items are to be dealt with in Closed Session).

Matter	Local Government (Meeting Procedures) Regulations 2015 Reference
Closed Council Minutes - Confirmation	15(2)
Applications for Leave of Absence	15(2)(h) Applications by councillors for a leave of absence
Audit Panel Minutes - Confirmation	15(2)
Property Matter – Oatlands	15(2)(f)

#### CARRIED

Councillor	Vote FOR	Vote AGAINST
Mayor A O Green		
Deputy Mayor E Batt	$\checkmark$	
Clr A Bantick		
Clr A Bisdee OAM	$\checkmark$	
Clr K Dudgeon		
Clr D F Fish	$\checkmark$	
Clr R McDougall		

**DECISION** (BY ABSOLUTE MAJORITY) Moved by Clr A Bisdee OAM, seconded by Clr R McDougall

THAT in accordance with Regulation 15(2) of the *Local Government (Meeting Procedures) Regulations 2015*, Council move into Closed Session and the meeting be closed to members of the public.

Councillor	Vote FOR	Vote AGAINST
Mayor A O Green	$\checkmark$	
Deputy Mayor E Batt	$\checkmark$	
Clr A Bantick	$\checkmark$	
Clr A Bisdee OAM	$\checkmark$	
Clr K Dudgeon		
Clr D F Fish	$\checkmark$	
Clr R McDougall	$\checkmark$	

# **CLOSED COUNCIL MINUTES**

#### 20. BUSINESS IN "CLOSED SESSION"

In accordance with the Local Government (Meeting Procedures) Regulations 2015, the details of the decision in respect to this item are to be kept confidential and are not to be communicated, reproduced or published unless authorised by Council.

#### 20.1 CLOSED COUNCIL MINUTES - CONFIRMATION

*Item considered in Closed Session in accordance with Regulation 15 (2) of the Local Government (Meeting Procedures) Regulations 2015.* 

#### 20.2 APPLICATIONS FOR LEAVE OF ABSENCE

*Item considered in Closed Session in accordance with Regulation 15 (2)(h) of the Local Government (Meeting Procedures) Regulations 2015.* 

#### 20.3 AUDIT PANEL MINUTES - CONFIRMATION

*Item considered in Closed Session in accordance with Regulation 15 (2) of the Local Government (Meeting Procedures) Regulations 2015.* 

#### 20.4 PROPERTY MATTER - OATLANDS

*Item considered in Closed Session in accordance with Regulation 15 (2)(f) of the Local Government (Meeting Procedures) Regulations 2015.* 

Moved by Clr A Bisdee OAM, seconded by Clr R McDougall

# THAT Council move out of "Closed Session".

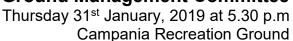
Councillor	Vote FOR	Vote AGAINST
Mayor A O Green	$\checkmark$	
Deputy Mayor E Batt		
Clr A Bantick	$\checkmark$	
Clr A Bisdee OAM	$\checkmark$	
Clr K Dudgeon	$\checkmark$	
Clr D F Fish	$\checkmark$	
Clr R McDougall	$\checkmark$	

# **OPEN COUNCIL MINUTES**

## 21. CLOSURE

The meeting closed at 2.07 p.m.





ATTACHMENT Agenda Item 4.2.1

MINUTES

#### COMMITTEE MEMBERS:

Council Representatives:	Chairman - Mayor, Alex Green General Manager, Tim Kirkwood Deputy General Manager, Andrew Benson Corporate Compliance Officer, Wendy Young
Campania Cricket Club:	Simon Tapp James Goodwin
Campania Football Club:	Peter Parker Brian Hawkes
Campania District School:	Paul Dalla-Fontana, Principal Donna Terry, Business Manager
Campania Community:	Susan Ferrar

#### 1. PRESENT:

Mayor Alex Green, Andrew Benson, Wendy Young, Simon Tapp, Peter Parker, Brian Hawkes, Paul Dalla-Fontana and Susan Ferrar.

#### 2. APOLOGIES:

Tim Kirkwood and James Goodwin

- 3. CONFIRMATION OF MINUTES: It was resolved that the minutes of the previous meeting be confirmed.
- 4. BUSINESS ARISING FROM THE MINUTES: Nil.
- TREASURER'S REPORT: It was advised that no report has been produced since last meeting. A report will be produced and be circulated to members.

#### 6. NEW BUSINESS:

#### 6.1 Review of Southern Midlands Recreation Strategy

An update on the Southern Midlands Recreation Strategy was provided and it was requested that the Campania Football & Cricket clubs complete a survey.

It was resolved that the surveys be returned by 15<sup>th</sup> February 2019.

#### 6.2 Defibrillator

Council has applied for a defibrillator for the recreation ground through the community defibrillator fund administered by the Minister for Health. The grant closed on the 5 November, 2018. There has been 90 defibrillators awarded but waiting confirmation on the successful applicants. Thanks Wendy for submitting the grant.

#### It was resolved that the information be received

#### 6.3 Campania District School Landscaping Concept Plan

Principal Paul showed a concept plan that was designed by Play St. He provided an overview of the work being undertaken by the Campania High School, this included a bike/walking track, plus additional play equipment. The school wishes for it to become an engaging space for the whole community to use. Future redevelopment of the bitumen area to include netball and basketball courts and a performing arts centre, which could be used by community groups for functions.

It was resolved that the information be received and that the Campania District School has the support of the Committee for this tremendous project

#### 6.4 Public Open Space

The triangular space on Reeve Street adjacent to the Recreation Ground is in the process of being transferred to Council. This would provide an area for public open space. A budget submission will be put to Council for table and chairs for this area.

#### It was resolved that the information be received.

#### 6.5 Football Nets

A plan for the proposed nets is being finalised and once complete prices will be obtained. A budget allocation has previously been set aside for this project. The nets were recommended by Council's insurer MAV due to public safety concerns of the close proximity of the recreation ground to Reeve Street.

It was resolved that the information be received.

#### 6.6 Young People in the Area - "Disturbing Elements"

It was advised there had been some anti-social behaviour occurring at the ground by some young people. Both the football club and cricket club advised they were encouraging these young people to participate in their respective activities.

It was resolved that the information be received and the Clubs were applauded for taking the initiative to engage with these young people in a meaningful manner.

#### 6.7 General Ground Condition

The drainage on the opposite side of the ground needed looking at as well as the steps on the embankment.

#### Jack Lyall and Andrew Benson to investigate

#### 6.8 Dogs on the Ground

New signs or relocation of existing sign is required, so patrons are advised that dogs are not allowed to enter the sporting arena.

#### Wendy to arrange for the signs to be installed

#### 6.9 Other Business

**6.9.1** The toilets are in urgent need of upgrade (urinals and hand dryers). It was requested that a quote be obtained for the works.

#### Options will be explored upon receipt of the quote.

**6.9.2** The Campania School has requested use of the ground and the facilities for their athletic carnival on the 26 February.

#### It was resolved the booking be confirmed.

**6.9.3** The sanitary bin provider to be given a key to access the building, this will save someone remembering to put the bins out for collection.

# It was resolved that either Peter or Simon will arrange for a key to be given to the provider.

**6.9.4** The current location of the wheelie bins were discussed and the need to relocate them due to risk associated with bin being set alight next to the clubrooms. A compound was suggested with bins being placed around the ground during use by the respective user and the bins being returned to the compound after use, so the contractor could empty when required.

It was resolved that Andrew to further investigate the idea of a compound.

#### 7. NEXT MEETING:

Next meeting will be held on the 31<sup>st</sup> July at 5.30 pm.

#### 8. CLOSURE:

There being no further business, the Chairman thanked Members for their contributions and the meeting was closed at 6.45 pm.

#### CHAUNCY VALE WILDLIFE SANCTUARY MANAGEMENT COMMITTEE SOUTHERN MIDLANDS COUNCIL

## MINUTES

#### OF GENERAL MEETING HELD ON TUE 12TH FEBRUARY 2019 @ 10 AM CHAUNCY VALE WILDLIFE SANCTUARY, BAGDAD

**Present:** Heather Chauncy; Graham Green (SMC); Peter Bird; Jamie Ward; Victoria Needham; Tony Bantick; Rowena McDougall

Apologies: Tasmanian Land Conservancy (TLC).

There was brief discussion regarding the current absence of a TLC representative due to the sudden resignation of Tim Devereux at the end of 2018. There is also uncertainty regarding Denna's role after her maternity leave. Heather suggested the need to write to the CEO requesting a replacement representative

#### 1. Minutes of Previous Meeting

Minutes of the meeting held in November 2018 were received as a true and correct record:

Moved – Heather Seconded – Tony Carried

#### 2. Correspondence

#### Incoming:

*Edwin Batt* – suggestion of a 'children's creative play-space' at Chauncy Vale – to be discussed further in relation to another proposal from Andrew Benson for a school holiday program at Chauncy Vale. Graham to get more detail from Edwin and to invite him along to a meeting if he's available.

*Tasmanian Heritage Council* – update Listing Statement for Chauncy Vale which is now open for public comment.

*Planning Approval* – Planning approval has been granted for campervan overnight stays at Chauncy Vale and also short stay accommodation at the Caretaker's house. It was discussed that in the short term accommodation will not be promoted but restricted to individuals or groups on a needs basis. Graham to check with Bronwyn Porter regarding insurance status.

Planning approval provides us with flexibility and options in the future regarding the usage of the site and facilities.

The planning approval process was not without resistance. Two neighbours to Chauncy Vale expressed written concerns, for example the issue of visitors to Chauncy Vale wandering onto their land – this is addressed further below under Section 4 (signage).

#### Outgoing:

Sam Hilton – advice regarding completion of his caretaker position and that we would not be extending his term.

#### 3. Financial Report

The financial position as at 17/01/19 was \$54,558.06.

Upcoming priority is utilization of the capital budget allocation of \$15,000 for the current financial year. This has provided us with an opportunity to undertake overdue maintenance on Day Dawn Cottage and an aesthetic & safety upgrade of the walking track and bridges leading to it. A schedule of works is provided later in this document under Section 4.

Motion that the financial report be accepted:

Moved – Peter	Seconded – Heather	Carried

#### 4. Visitor Precinct site management update & priorities

4.1 New Caretaker – we have signed up a new Caretaker (Sue Berry) until the end of April 2019

*4.2* Signage update – the signs planned and discussed at the last meeting have been produced and installed.

In relation to neighbours' expressed concerns regarding vistoirs to Chauncy Vale 'trespassing' on their land it is suggested that small signs be placed in appropriate locations advising visitors to keep to formed tracks – Graham to follow up on this. Heather mentioned the need for information requesting that no rock climbing be undertaken.

4.3 *Caretaker house planning approval and maintenance* – Planning approval has been covered under 'Correspondence'.

There was a recent effort to comprehensively clean the Caretaker's house following the departure of Sam. It was unfortunately VERY grubby. Thanks to Jamie, Victoria, Michelle Webster and Wendy Young for assistance with this. Wendy brought a carpet steam cleaner and 'Karcher' with her. Everything inside and out was given a good going over.

Outstanding maintenance tasks to be undertaken in the next month or so include -

- replacement/repair of the flyscreen door at the front door;
- install driveway and deck edging at the end of the driveway;
- procurement of: additional lounge seating, coffee table and a bedside table;
- sanding and re-oiling of the deck railing; and
- replacement of the light socket in the main bedroom.

4.4 Day Dawn & precinct site inspection – The committee undertook a site inspection of Day Dawn and precinct in order to compile an inventory of tasks required to maintain the cottage and to improve the aesthetics and safety of the approach track and bridges. For the outcome, refer to Attachment 1 – Day Dawn Cottage and surrounds maintenance inventory.

#### 5. Tasmanian Land Conservancy - Flat Rock Reserve

In light of the current absence of a representative from TLC (refer to 'Apologies'), responsibilities within the Natural Precinct have been temporarily undertaken by Graham. This has primarily involved an extensive program of thistle (Scotch & Californian) spraying which was undertaken during December –February. Infestations of Californian thistle were treated within the visitor precinct and to their furthest observed extent – the river flat at the start of the Flat Rock Track.

#### 6. Other Business

6.1 Heather – provided a report of her recent visit to Chauncy Vale with the publishers of the reprinted dual volume Tiger in the Bush / Devil's Hill. They were taken on the Cave's Loop walk and also visited Day Dawn and were very impressed with Chauncy Vale.

6.2 Peter – raised the issue of fire management and the urgency of undertaking this in the Reserve. There was discussion around the difficulties of the current arrangement where nothing ever seems to happen and also the risks and barriers, not only to Chauncy Vale but to neighboring properties and businesses such as vineyards. Graham also mentioned the importance of beefing up the management plan with respect to fire management and the desired approach. Other points made were: small annual patch burning preferred; potential new approach involving NRM and Tas Fire Service; past disasters arising from ad hoc approach to burning.

A resolution to the issue of management burns and our approach is required as a matter of high priority.

6.3 Heather – septic tanks. Need to be checked and potentially pumped out. Graham added that the toilets could be done at the same time. Graham to ask Shane Mitchell for advice. 6.4 Jamie & Heather – front gate needs to function better – particularly in relation to blocking pedestrian access during high fire danger days. A couple of options were mentioned.

Jamie suggested that the front gate could do with painting and a wheel installed to make opening easier.

#### 7. Next Meeting

The next meeting is scheduled for late April or May

#### \* 1 Attachment

#### **ATTACHMENT 1**

#### Day Dawn Cottage and surrounds maintenance INVENTORY

#### Timeframe – February – June 2019

#### Cottage Interior – primary responsibility – Jamie and Victoria

#### Kitchen

- Repaint the kitchen ceiling (including surface preparation)
- Seal gaps around windows
- Install air vents near ceiling
- Apply UV film on E facing windows

#### **Sitting Room**

• Re-affix ceiling panels where they have detached

#### **Cottage Exterior** - – primary responsibility – Jamie and Victoria

#### Eastern side

- Bog holes in the weatherboards
- Scrape back and repaint the weatherboards in white
- Assess and replace flashing where appropriate
- Re-affix roofing iron where necessary
- Clean and repaint the roofing iron

#### Southern side

- Dig drain along next to the building add ag pipe and gravel if necessary
- Replace and paint the bottom weatherboards where necessary

#### Northern side

- Rebuild the balcony awning so that it slopes away from the cottage
- Maintain the decking timber and railings

#### Tracks and bridges – primary responsibility – Nigel and Graham

- Upgrade surface and edges of the Day Dawn track to acceptable specifications, including re-benching in some places
- Replace the small pedestrian bridge
- Upgrade the decking and railing of the larger pedestrian bridge.



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#### SOUTHERN TASMANIAN COUNCILS AUTHORITY MINUTES

Minutes of a meeting of the Southern Tasmanian Councils Authority held on 19 November 2018 commencing at 11.00am in the Lord Mayor's Court Room, Town Hall, Hobart

Present:Brighton Council – Mayor Tony Foster and Mr James Dryburgh<br/>Central Highlands Council – Mayor Loueen Triffitt<br/>Clarence City Council – Deputy Mayor Heather Chong and Mr Andrew Paul<br/>Derwent Valley Council – Mayor Ben Shaw and Mr Greg Winton<br/>Glamorgan/Spring Bay Council – Mayor Debbie Wisby<br/>Glenorchy City Council – Mayor Kristie Johnston and Mr Tony McMullenNobart City Council – Lord Mayor Anna Reynolds and Mr Nick Heath<br/>Huon Valley Council – Mayor Bec Enders and Mr Emilio Reale<br/>Kingborough Council – Mayor Dean Winter and Mr Gary Arnold<br/>Sorell Council – Mayor Kerry Vincent and Mr Robert Higgins<br/>Southern Midlands Council – Mayor Alex Green and Mr Tim Kirkwood<br/>Tasman Council – Mayor Kelly Spaulding and Ms Kim Hossack

Apologies: Brighton Council – Mr Ron Sanderson Central Highlands Council - Ms Lyn Eyles Clarence City Council - Mayor Doug Chipman Glamorgan/Spring Bay Council – Mr David Metcalf  STCA Chairman, Deputy Chairman, Sub Committee Chairmen Elections and STCA representative to Destination Southern Tasmania (DST) Board of Directors In the absence of a Chairman, Mr Heath opened the meeting with discussion commencing with the appointment of the STCA Chairman. The following positions were confirmed:

STCA Chairman – Lord Mayor Reynolds (nominated by Mayor Johnston; seconded by Deputy Mayor Chong).

STCA Deputy Chairman – Mayor Chipman (nominated by Mayor Foster; seconded by Mayor Triffitt).

STCA Audit and Governance Committee – Mayor Vincent (nominated by Mayor Foster; seconded by Mayor Triffitt).

It was agreed to defer the election of chairs for Waste Strategy South and the Regional Climate Change Initiative until after the outcome of the workshop to be held to discuss the STCAs future on 18 February 2019.

It was further agreed that an email would be circulated to General Managers seeking nominations for Audit and Governance Committee members.

The STCA also considered the nomination of a member to the Destination Southern Tasmania Board of Directors. Mayor Shaw nominated Councillor Rachel Power from Derwent Valley Council as the STCA representative. This was seconded by Mayor Winter and was carried by the Board.

#### 2. Welcome and apologies

The Chair welcomed members to the meeting with apologies for the meeting being noted and listed above.

3. Confirmation of the minutes of the ordinary meeting of the Southern Tasmanian Councils Authority held on 20 August 2018

#### RECOMMENDATION

That the minutes of the ordinary meeting of the Southern Tasmanian Councils Authority (STCA) Board Meeting held on Monday 20 August 2018 be confirmed as a true record of that meeting.

Moved: Mayor Johnston Seconded: Mayor Triffitt CARRIED



#### 4. Matters Arising

Nil

#### 5. STCA Review of Mode of Operation

The Board discussed the proposal to undertake a review of its mode of operation discussing whether the STCA was delivering value for money for its members. It was noted that Kingborough, Clarence City and Glenorchy City Councils will be considering their membership to the STCA in the very near future. Mayor Vincent suggested that the Mayor's Roundtable scheduled to take place prior to the Board meeting on 18 February 2019 not be held to enable more time for the Board to discuss its future mode of operation.

#### **Recommendation**

The STCA Board undertake a review of its mode of operation at its 18 February 2019 meeting.

Moved: Mayor Johnston Seconded: Mayor Winter CARRIED

6. STCA Financial Report period ending 31 October 2018 The financial report for the period ending 31 October 2018 was presented to the Board.

#### Recommendation

The Board noted the financial report for the period ending 31 October 2018.

Moved: Mayor Johnston Seconded: Mayor Winter CARRIED

#### 7. Climate Change (State Action) Act 2008

Katrina Graham, City of Hobart's Climate Change Officer provided the Board with an overview of the *Climate Change (State Action) Act 2008* and the draft STCA submission.

#### **Recommendation**

The Board provide the attached submission to the State Government as part of the review of the Climate Change (State Action) Act 2008

Moved: Mayor Triffitt Seconded: Mayor Winter CARRIED



#### 8. STCA 2019 Meeting Dates

The STCA agreed to conduct its next Board meeting on 18 February 2019 and Audit and Governance Committee meeting on 4 February 2019. It agreed to defer the other dates until the discussion has occurred on the STCAs mode of operation.

#### Recommendation

It was agreed that the STCA Audit and Governance Committee would meet on 4 February and the Board would meet on 18 February with the future proposed dates to be deferred until after the discussion relating to the future of the STCA.

Moved: Mayor Johnston Seconded: Mayor Foster CARRIED

9. Other Business Nil

Meeting closed at 11.35am

# 2018 Roadside Collection Contract & Associated Changes to Service

**Project Review and Closure Report** 

Version: 1.0

Date: 20<sup>th</sup> February 2019

Development and Environmental Services Southern Midlands Council

ATTACHMENT Agenda Item 12.8.1

# **Document Acceptance and Release Notice**

This document is Version 1.0 of the 2018 Roadside Collection Contract & Associated Changes to Service Project Review and Closure Report.

The Project Review and Closure Report is a managed document. For identification of amendments each page contains a release number and a page number. Changes will only be issued as a complete replacement document. Recipients should remove superseded versions from circulation.

This document is authorised for release once all signatures have been obtained.

PREPARED:		Date:	/	/	
(for acceptance)	David Cundall Project Manager				
ACCEPTED:		Date:	1	/	
(for release)	Southern Midlands Council Project Sponsor				

# **Document Development History**

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ATTACHMENT Agenda Item 12.8.1

# 1 Executive Summary

# 1.1 Background

Council needed to tender a new contract for the roadside collection service. The contract was due to expire at the end of June 2018. The service was undertaken by Thorp Waste under a 5 year (plus 2 year) contract. The expiration of the contract was an opportunity to implement recommendations of Council's *Waste Management Strategy (2016)* and to ultimately make improvements to efficiencies in the roadside collection service and reduce volumes of waste to landfill.

The existing contract was for a weekly collection service for Oatlands, Kempton, Dysart, Campania, Colebrook, Jericho, Mangalore, and Bagdad; and a fortnightly collection service for Tunbridge, Broadmarsh, Elderslie, Woodsdale, and Levendale. The fortnightly service is comprised of 231 collections with a 240lt general waste bin and 55lt recycling crate for each household/collection. The weekly service is comprised of 1,389 collections with a 140lt general waste bin and a 55lt recycling crate for each household/collection.

The general waste and recyclables were collected by a garbage truck and trailer (for the recyclables). The general waste (140lt and 240lt bins) were collected mechanically (side loaded) and carted to the Jackson Street Waste Management Centre in Glenorchy as landfill. The recyclables (55lt crates) were manually handled (by a runner or the truck operator) into a trailer and disposed at SKM Recycling Glenorchy.

The project was to implement a new contract for a fortnightly collection service for all areas on the collection service and to make changes to the operation including the delivering of new wheelie bins.

The project objectives were:

- Review waste management practices at Council and best practice at other Council's in Australia
- Review and capture more accurate waste management data including volumes of waste, allocation of bins, monitoring of waste streams;
- Tender a new contract with changes; including:
  - o Transition to a fortnightly collection service
  - o Collect all old 140lt bins an, 55lt crates, and old 240lt bins and put into storage
  - o Replace the old bins with new 240lt bins that meet Australian standards for identification
- Implement relevant recommendations of the Waste Strategy to reduce waste to landfill; and
- Improve operational efficiencies
- Implement cost saving measures in the long term.
- Implement educational campaign and communications between staff, Council and ratepayers.
- Close project once new service had fully commenced and all bins had been replaced (as far as practical per the brief).

The project deliverables (outputs) were thus:

- New contract and implement new collection service
- Collect all old 140lt bins an, 55lt crates, and old 240lt bins and put into storage
- Replace the old bins with new 240lt bins that meet Australian standards for identification

#### 1.1.1 Issues with roadside collection

The Southern Midlands were recycling only 9% of waste collected through the household collection service. This was the lowest in the Southern Tasmanian Region and potentially lowest in the state. The southern regional average is 21%.

Council and ratepayers were limited to the amount of recyclables they could dispose in a 55lt crate due to its small size and due to adverse weather conditions.

There were also a number of risks identified in crate handling and use of crates generally:

- Unpredictable weight of the crates (heavy)
- Hazardous material in crates (broken glass, aerosols or other contaminants)
- Handling crates in slippery, icy or windy conditions
- Handling crates in high traffic or high speed traffic areas
- General risks associated with ongoing entering exiting heavy vehicles in less than ideal environments (uneven ground, icy, slippery, windy, height of vehicle etc)
- Material becoming airborne during handling in windy conditions (risk to motorists)
- The open recycling crates are often overflowing or people were piling recyclables alongside the crate
- Regular airborne waste during windy weather posing immediate risk to public (including motorists); and
- Waste landing on private land, roads, waterways, reserves etc which Council generally cleans up and takes waste to the nearest waste transfer station. The Council works department have reported this to be a regular ongoing occurrence.
- Waste polluting rivers and waterways
- Approximately 100 crates are replaced each year by Council (at \$20 per crate) these are replacements for lost, stolen, or damaged crates. Council is tasked with the administration and delivery of replacement crates.

In researching other Councils it was generally understood and accepted that many contractors will no longer handle crates due to the OH&S risks associated with these operations. This was identified as a major risk to the future of the collection service. Insomuch as not being able to attract a suitable tenderer, a monopoly on the service by a single contractor or a contract being terminated due to insurances or incident etc

#### **1.1.2 Desired outputs and outcomes**

The following were the desired outputs:

- A business case and options paper for transitioning from weekly collection service to a fortnightly collection service through swapping smaller bins for larger bins
- A draft contract for tender & related tender documentation to commence the tender process
- Signed contract for new service
- Procurement and delivery of new 240lt bins
- Collection of old bins and replacement with new bins through contractor
- Implementation of a fortnightly collection service

#### The following were the desired outcomes:

- Reduce volumes of waste dumped in landfill
- Increase volumes of recycling
- Reduce cost of landfill (tip fees and transport to landfill)
- Eliminate the OH&S hazards associated with manual handling 55lt crates; and
- Reduce and remove risks associated with the roadside collection service for ratepayers, contractors and Council employees; and
- Implement a robust contract for a longterm roadside collection service that is affordable best practice
- Reduce longterm costs associated with roadside collection
- Better service to ratepayers through a fortnightly service
- Increase re-use, recycling and alternative means of reducing waste volumes entering the roadside collection service
- Implement those related recommendations of Councils Waste Management Strategy

Ultimately the transition to wheelie bins for recycling and the fortnightly collection service was intended to be a better service to the ratepayers. Ratepayers will be able to decrease their general waste and increase their recyclables and only need to place bins on the road/street once a fortnight. The transition is considered to be a logical progression of the Council in line with affordable best practice, the recommendations of the former Southern Waste Strategy Authority, Council's strategic plan, Council's Waste Management Strategy and greater consistency with other Councils in the State.

## **1.2 Reason for Closing the Project**

The project was closed once the fortnightly collection service was fully implemented and the old bins and crates were retrieved and replaced with new 240lt wheelie bins (as far as practical and per the terms of the contract).

## **1.3 Highlights and Innovations**

Council engaged Sugden and Gee (project management, engineering and contract management) to prepare the new contract for roadside collection and to prepare the business case for transitioning to a fortnightly collection service with new larger wheelie bins. Sugden and Gee also prepared and managed the tender documentation and handled communications through the tender process. In effect were the contract superintendent. This additional resourcing ensured the project was able to be completed in a much shorter timeframe.

Time was a major factor in the project as the previous roadside collection contract expired at the end of June 2018. With the project commencing in December 2017 there was a relatively short timeframe to meet the objectives.

Council used social media to communicate information with ratepayers and wider community. Facebook posts and photos were used to deliver messages and allow people to share these messages easily with other contacts.

Council was able to facilitate discussions and cooperation between the two contractors involved in the service. That being the contractor engaged to procure and distribute the new bins (and collect and store the old ones) and the contractor for the roadside collection service. This was important as both needed to work together to meet deadlines.

A number of Council personnel were used at various times through the life of the project to achieve the outcomes. This required continual communications between staff to ensure all persons involved were briefed on the upcoming stages of the project. Also it was important that administration staff were well informed to respond to public enquiries as they arose.

Council maintained a register of outstanding issues through the transition phase of the project. This register captured all the names, details and status of jobs. Issues were largely confined to wheelie bins not being delivered, old bins not being collected, traffic management issues, and addressing or administrative matters. The register was an unexpected necessity in the process.

## 2 Project Performance

## 2.1 Performance against Objectives

Overall the project did not stray far from the initial objectives aside from the changes to bin sizes at the request of the Council (the client). These changes to the scope also altered the budget and too some extent timeframes for delivery of the project.

The business case for transitioning to wheelie bins for all residents for both waste and recycling and a fortnightly collection service was for the replacement of the 55lt crates with a 240lt bin only. Properties that have a 140lt bin general waste bin would keep this bin and all properties with a 240lt waste bin (those on a fortnightly collection service) would also keep this bin. This was the case presented to Council at the January 2018 meeting.

Council in deliberating the case instead altered the scope of the project and wanted the 140lt bins replaced with 240lt bins. The concern of Council was primarily that 140lt waste bins on a fortnightly collection service would be inadequate in size.

Data gathered from other Councils showed that a fortnightly collection service with 140lt waste bins and 240lt recycling bins is achievable. Such measures have shown that the effect of a smaller bin will require ratepayers on the collection service to seriously review the amount of waste entering landfill (general waste). They would need to re-assess their waste practices entirely. This could be as simple as increasing recyclables. Studies and audits have shown that up-to 42% of waste generated in an average household could in fact be recycled. Bearing in mind the Southern Midlands recyclable rate was only 9% there was significant scope for improvement.

A 140lt waste bin with a 240lt recycling bin on a fortnightly service would allocate 380lt in total to those on the collection service. Those on the weekly service with a 140lt bin and a 55lt crate would have a 390lt per fortnight equivalent. An overall 10lt reduction in a fortnightly period.

Council resolved at the meeting that both reducing the fortnightly volume by 10lt and causing ratepayers to reduce general waste volumes was too onerous and risked contaminants entering the recycling stream.

Council resolved to progress with the project only if all bins on the collection service were to be 240lt wheelie bins.

## 2.2 Performance against Outcomes

The following outcomes were those initially identified at the projects inception (and in part 1.1.2 of this report):

# *Increase recycling, and reduce waste to landfill (to reduce costs, environmental impacts and meet community expectations to recycle more)*

Targets for increasing recycling rates were not set per se. The data showing Council's low 9% recycling rate and potential for recycling to be as high as 42% meant that there was significant scope for improvements in recycling rates and therefore reductions in landfill. The regional average of 21% however seemed like a reasonable starting point and measure of performance.

Prior to the new service being introduced in September 2018 the average amount waste generated per over a 12 month period was 977 tonnes. This is inclusive of both recycling and waste to landfill. Of this amount 90 tonnes were separated recyclables which were sent to SKM recycling. The remaining 887 tonnes was sent to the Jackson Street Waste Management Centre (landfill). Therefore 9.2% of waste collected from households was taken to SKM for recycling.

For the months September 2018 to January 2019 the amount of waste generated from roadside collection was 430.86 tonnes of household waste (both general waste and recyclables). Of this amount 116.46 tonnes was separated recyclables and taken to SKM. The remaining 314.4 tonnes was taken to Jackson Street. Therefore 27.02% of waste collected from households was taken to SKM recycling.

The amount of household recyclables taken to SKM nearly tripled since the implementation of the new service from 9.2% to 27.02%.

The desired outcome has been achieved.

### Eliminate the OH&S hazards associated with manual handling 55lt crates; and

# Reduce and remove risks associated with the roadside collection service for ratepayers, contractors and Council employees

The replacement of the 55lt crates with 240lt wheelie bins eliminated the risks associated with manual handling the crates. The wheelie bins are mechanically lifted.

The use of wheelie bins has reduced heavy lifting for ratepayers and reduced the likelihood of recyclable material becoming airborne during movement or whilst awaiting collection. Also reduced likelihood of bins moving in wind and causing either nuisance or harm.

The desired outcome has been achieved.

# *Implement a robust contract for a longterm roadside collection service that is affordable best practice*

The contract now in place was based on contracts used by other Council's in the region. The contracts have been prepared and reviewed by legal firms as well as Senior and well qualified Council employees. The contract is considered to be best practice as far as practical. The contract includes a number of introduced performance measures and means of monitoring waste streams by the driver.

#### Reduce longterm costs associated with roadside collection

Under the previous contract for the weekly service for 1589 collections and 231 fortnightly collections the monthly rate was \$16,657.89. Annually this is \$199,894.68.

Under the new contract for a fortnightly collection service for all residents the monthly rate is \$15,216.34. Annually this will be \$182,596.08.

Based on the previous rate, the reduction in the roadside collection service costs is \$1441.55 per month or \$17,298.60 per annum. For the life of the contract assuming a 7 year contract is estimated at a saving of \$121,090.20.

If Council did not move to a fortnightly collection service then it is likely the rate would be much higher under any new contract – given the rate was based on 2011 figures and a small pool of contractors willing to manually handle crates. If any at all.

After the project commenced in January 2018 with the endorsement by Council to proceed and the preparation of the Tender documentation, two very unexpected events occurred which directly impacted the projected cost saving measures. These were both outside the control of Council and are regarded as unforeseen external forces.

Firstly in March China, the world's biggest processor and importer of recyclables, announced their new "Green Sword Policy". The policy imposed import bans and restrictions on the type of recyclables accepted. The effect was an almost instant price increase for processing recyclables at SKM and every other facility across the nation. The resultant effect was SKM removed a longstanding discount of \$32 per tonne rather than average rate of \$75 per tonne and increased their fees to \$100 per tonne. SKM is the only option available to Council for recycling household recyclables collected through the roadside collection service.

The second event was that the Glenorchy Council, without prior notification or consultation, increased their gate fees and removed a 30% discount to Southern Midlands. The price jumped from \$68 per tonne to \$90 per tonne. Council was left with no option other than to undertake future negotiations to reduce the rate.

The resulted effect of the increase to process recyclables and dispose of waste as landfill was an overall increase in the cost to manage a roadside collection service. The following table captures the figures (*Table 1*) along with the projected figures for both pre and post implementation of the fortnightly collection service. The table shows that due to the increased costs in landfill and processing recyclables that there will be an increase of approximately \$9,300 per annum.

However it is worth mentioning that the savings made due to a fortnightly collection service of \$17,298.00 per annum offset the landfill and recycling disposal increase in costs. Council is still projected to save \$7,998.00 per annum (\$17,298.00 - \$9,300.00).

Facility	Pre 2018 price Increase	Post 2018 price Increase	Projected difference per annum under old contract (i.e. weekly service)	Projected difference per annum under new contract (i.e. fortnightly service)**
Jackson Street Waste Management Centre Fees	\$68.00 per tonne	\$90.00 per tonne	\$79,830 per annum (877tonnes X \$90.00)	\$67,860 per annum (754tonnes x \$90.00)*
SKM Recycling Fees	\$32 per tonne	\$100 per tonne	\$2,880 per annum (90tonnes X \$32)	\$27,900 per annum (279X\$100)^
		TOTAL	\$82,710	\$95,760

\*The 754 tonne volume is the estimated amount based on an assumption that the waste collected in the 5 months Sept2018-Jan2019 is a reasonable sample to project a 12 month period.

<sup>^</sup>The 279 tonnes figure is the estimated amount based on an assumption that the recyclables collected in the 5 months Sept2018-Jan2019 is a reasonable sample to project a 12 month period.

\*\*It is noted that using the data Sept2018-Jan2019 the amount of household waste generated is projected to increase 7% in the 2018/2019 year

### Better service to ratepayers through a fortnightly service

The fortnightly collection service will mean greater storage capacity for waste on the land and the need to only put out bins once a fortnight. This of course has halved the number of times per annum a person would need to put out bins.

# Increase re-use, recycling and alternative means of reducing waste volumes entering the roadside collection service

Under the previous contract and roadside collection arrangements ratepayers were limited to what material could fit and could be contained within a 55lt open crate. Household waste that could be recycled often ended up in the general waste stream. Alternatively residents would need to find another solution for recycling such as working with neighbours or taking to a waste transfer facility (or facility that accepts recyclables).

### Implement those related recommendations of Councils Waste Management Strategy

The Southern Midlands Waste Management Strategy (August 2016) identified the following related recommendations:

- Upgrade from crates to bins to increase resource recovery and reduce waste volume
- Weekly to fortnightly collection service to reduce waste handling costs
- Waste reduction through community education schemes
- Review and improve Oh&S and avoidance of handling hazardous materials through mechanical lifting bins and containing recycling matter in a lidded wheelie bin.

All of these recommendations have been implemented in the timeframes specified in the Strategy.

Furthermore the project has furthered the relevant objectives of the strategy to:

- Review current waste management costs and service delivery system
- Identify opportunities for costs savings whilst maintaining service level to the community
- Identify ways to make the waste management system more efficient, including exploration of resource and operational sharing opportunities with neighbouring councils.
- Identify options for greater recovery of resources from Council's waste stream, thereby reducing the volume of waste going to landfill.

## 2.3 Performance against Outputs

The following sub-headings are the identified outputs from the project:

# A business case and options paper for transitioning from weekly collection service to a fortnightly collection service through swapping smaller bins for larger bins

The business case was identified as necessary early in the scoping and inception phase. The business case and options gave substance to the hypothesis that simply moving to a fortnightly collection service and use of crates rather than bins would achieve the desired outcomes.

The business case was presented to Council at the January 2018 meeting. The document was delivered on time and on budget.

### A draft contract for tender & related tender documentation to commence the tender process

The draft contract was prepared after the acceptance of the option presented to Council at the January 2018 meeting.

The draft was completed March 2018. The aim was to have this completed in February. A one month delay occurred simply because it was decided between the Project Manager and Sugden and Gee that a pre-tender notification process through tenderlink may be of assistance to ensuring there is sufficient interest and lead time in the market for respective tenderers to familiarise themselves with the operation and prepare for the tender process.

The project manager was also on leave in February 2018 and a handover was completed. However the risk to the project due to a delay was identified as very low.

A delay of one month did delay the eventual tender start date which in turn delayed the desired commencement date of the contract by 2 weeks. The commencement date was the beginning of the 2018/2019 financial year.

### Signed contract for new service

This was signed July 2018.

The project plan was to have this signed by end of June 2018.

The delay did not effect the scope or budget. The successful tenderer was notified by end of the June. The existing waste collection contractor was agreeable to collecting the crates and bins under the old contract in the interim period. The delay only meant paying the existing roadside collection rate for the interim period.

### Procurement and delivery of new 240lt bins (3408 total bins)

Through the tender process the provision of the 240lt bins was included as an option alongside the assembly and distribution program. The successful tenderer StateWide Bins had tendered for both the assembly and distribution program and priced the bins. The price was negotiated by Statewide Bins directly with the provider Sulo Australia.

Sulo are located in Victoria and the factory that manufactures the bins is located in Sydney.

The logistics of getting the bins, confirming the design specs, and final numbers of the bins was unexpectedly put back on the project manager. Also Council had to setup an account with Sulo in order to acquire the bins. Furthermore both Statewide and Sulo did not disclose that the transport costs associated with shipping the bins in shipping containers together with the rental cost of using the container during the unloading were not included in the quoted price. The use and rental of the shipping containers from MPG shipping was \$740.00 plus GST per container (total 4 containers). The total amount was \$3256.00. This amount was not budgeted at the time of accepting the tender and including in the Council 2018/2019 budget.

Sulo delayed the accounts administrative process and between initiating the deal end of May 2018 and placing the order 6<sup>th</sup> June 2018 took until 29<sup>th</sup> June 2018 to process the account application, the number of bins and the method of freight. Sulo also did not disclose during this period that one of the machines used to manufacture the bins was out of order. This meant that the bins were not received until the 6<sup>th</sup> August 2018.

Sulo were given sufficient lead time by State Wide Bins in winning the tender and in quoting on the cost of the bins. The delays meant Thorp Waste continued to operate under the terms of the old contract until the roll-out was completed. This was a 5 week delay in total.

The 5 week delay caused administrative and logistical issues for both the Project Manager, Council's Manager Works and Technical Services, Thorp Waste and the ratepayers as it was not possible to confirm the actual start date for the roll-out. This meant in turn Council/Project Manager could not notify residents and ratepayers of the commencement date until the bin delivery date was confirmed.

The bin delivery rested firmly in the execution phase of the project. The delivery of the bins determined the success or failure.

Both the procurement and delivery of bins experienced time delays, additional costs and too some extent additional resources.

### Collection of old bins and replacement with new bins through contractor

Once the bins were delivered the contractor StateWide Bins was efficient in stocktaking the goods, organising a location for storage with the Project Manager and Manager of Works and Technical Services at the Kempton Depot and Oatlands Depot.

Ratepayers and Council staff were notified of the commencement of the roll-out through direct mailout, through the website, council newsletter, Facebook and through phone and counter contact with staff.

The assembly, roll-out and collection was achieved in the nominated timeframes. This was delivered within budget (quoted amount) and within quoted timeframe.

### Implementation of a fortnightly collection service

Once the roll-out of new bins had commenced then the ratepayers on the service were on the fortnightly service.

The transition was successful due to the willingness of Thorp Waste, communications with ratepayers and good will of ratepayers.

## 2.4 Performance against Schedule

The greatest delay was the unexpected dealings with Sulo. This was two issues. The breakdown of the bin manufacturing plant equipment in Sydney and delays in processing the order with a new account. The plan had allowed for a 4 week turn around from placing order to delivery of the bins to the Council Depot. This was completed in 9 weeks.

In the risk assessment and project plan prepared in November/December 2017 these matters were not identified as a risk to the project. This was an unexpected event.

If Sulo were unable to provide the goods then the winning tender for supply and delivery would need to find an alternative provider. Should the amount and timeframe exceed a reasonable time and budget threshold (budget threshold was not set) then it was the responsibility of the Project Manager to return to Council (the client) and look at whether the project should continue or not.

The project was 10 weeks over time in total.

## 2.5 Performance against Budget

Given the project was contingent on Council ultimately approving the project at the January 2018 meeting, a budget was not set until (and during) the meeting.

The Project Manager estimated the cost of new bins to be between \$63,000 and \$83,000 for 1700 240lt bins and approximately \$30,000 to have them assembled, stored, rolled out and old ones collected and stored over a 3-4 week period.

The budget was doubled for the number of bins as Council wanted new 240lt waste bins and not just 240lt recycling bins.

Service/Product	Budget Estimate	Quoted	Actual
Provision of 3358 bins (1698 waste and	\$145,000.00	\$139,357.00	\$155,575.20
1660 Recyclables)			(3408 bins at \$38.50 each)
			(\$7.15 in freight per bin)
Assembly and roll-out of bins	\$30,000.00	\$30,500.00	\$30,500.00
New Waste Collection Service (per annum figure)	\$220,000.00 per annum	\$182,596.00	\$182,596.00
Shipping Container Hire	N/A	N/A	\$3256.00
TOTALS	\$395,000.00		\$371,927.20

The following table outlines the budget with estimated and actual amounts:

The project was under budget despite the unexpected shipping/shipping container costs and increase in freight costs imposed by Sulo.

## 2.6 Lessons Learnt (and Recommendations)

The following table summarises the lessons learnt together with recommendations.

Scope of Issue	Recommendations
Additional costs associated with shipping	All future quotes and request for tender ensure that shipping costs are clearly allocated and requested.
	Identify in risk assessment in planning phase.
	Identify in quality management plans
Time delay due to manufacturing of bins	Identify the possibility of a delay to times or potentially losing the manufacturer for niche type products and identify and secondary source for product.
	Identify in risk assessment in the planning phase.
Time delay due to Project Manager on leave	Nominate a proxy project manager to facilitate project whilst Project Manager is on leave.
	Nominate early in project charter (initiation phase)
The project aimed to reduce waste to landfill and to increase recycling	This was an uncontrollable external factor. The matter was managed at the time and the project continued.
	That in any risk register all conceivable external risks to the project are
	brainstormed and included. These
	changes to the project outcomes should also be measured with a detailed tolerance for change.
	Additional costs associated with shipping Time delay due to manufacturing of bins Time delay due to Project Manager on leave The project aimed to reduce waste to landfill and to

Underestimating the number of bins needed for ratepayers plus surplus for year ahead.	Approximately 24 residents were on the collection service but were not paying the rates so there was an unexpected number of residents seeking bins. This meant some 48 bins were suddenly needed during the project.	Critically analyse data further when ordering large or costly volumes of stock.
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## 2.7 What Worked Well?

As identified in the "Highlights and Innovations" of this report the use of social media a register of outstanding issues during the roll-out of the new bins meant the Project Manager could easily communicate information to stakeholders and members of the team and Council Staff. The social media and register were also a means of quality control. Feedback on social media was a means of gauging the level of interest in the roll-out along with comments on any issues experienced through roll out or through the move to fortnightly rubbish removal.

Having the two contractors Thorp Waste and Statewide work cooperatively to get the timing of collection and swap over of bins made for a smoother operation. This was achieved through a planning meeting and through encouraging Statewide to talk directly with Thorp Waste. The Project Manager wasn't tasked with continually passing on messages or as conduit between the two parties.

The register of outstanding issues was also a way of measuring the quality of the roll-out. Ratepayers could contact council and log a concern for example "My crate wasn't collected" or "pin was missing from a bin" etc. The register could then be printed and sent to StateWide or to Council Outdoor staff to address the matter.

Surprisingly the project also highlighted some 24 properties that were on the collection service but were not actually paying the waste collection rate. Properties had acquired a bin from elsewhere. The result was inclusion of such properties on the register and invoicing for the waste collection charge.

## 2.8 What could be improved?

The following items would have improved the project overall and potentially avoided some of the delays and unexpected operational changes:

- More detail in the risk register the risk register should be treated as a live document that should be reviewed and evaluated regularly through the project lifecycle. The issues experienced could have been mitigated or at least identified and allow for planning before they eventuated. This would have secured better control; and
- Implement a "whole of project" risk register that only identifies isolated risks to tasks and activities during the project but risk to the continuation of the project i.e. a global change to

the recycling market resulting in closure of recycling stations or rejection of the project by Council at the planning phase.

- Ensure that transport costs and indirect transport costs are factored into both the request for tender and in the response to tender documentation.
- The delays in communicating to ratepayers regarding the timeframes for roll-out of new bins and the commencement of the new service was unavoidable. This was due to the unforeseen delays and uncertainty of Sulo's delivery of bins. It was not possible to nominate the start date for the roll-out. The start date and communications could not occur until the bins had arrived at the Council Depot.

## 2.9 Closure Activities

The project was declared closed and completed once all ratepayers, as far as practical, per the terms of the contract with State Wide Bins was completed and all ratepayers were on the fortnightly collection service. State Wide Bins were notified of completion on the 28<sup>th</sup> August 2018.

The following activities were commenced or initially identified in the project plan that are either ongoing or can be addressed after the closure of the project:

- Replacing any privately owned bins that were retrieved by the Contractor during the roll-out.
- Storing and selling off the old bins and crates and associated logistics.
- Handing back bin ordering and delivery for new properties or stolen/damaged bins to the Manager Works and Technical Services.
- Handing over the ongoing contract management to the Environmental Health Officer for the fortnightly collection service.
- Preparing this report to Council on the outcomes and analysis of the project.
- Create a register at Council of any residents/ratepayers that would prefer to use a smaller 140lt waste bin (and remain on the fortnightly collection service).

## **3** Appendices

Nil.







## Introduction

Southern Midlands Council is established as one of 29 Tasmanian municipal councils under the Local Government Act 1993. Comprising of 2611 square kilometres it is one of the larger municipal regions in Tasmania, however with a population of just over 6000 people, has one of the smallest populations.

Nonetheless, the Southern Midlands has a wealth of historic heritage which enriches the community, with 220 places on the Tasmanian Heritage Register, over 300 places on the local heritage schedule, and four heritage precincts.

This document has been developed to guide Southern Midlands Council (SMC) towards a more strategic and integrated approach to heritage management. For at least 20 years, SMC has undertaken various roles as a heritage manager – from development appraisal pursuant to the objectives of the Land Use Planning and Approvals Act 1993 (LUPAA), to the management of one-off and ongoing heritage projects as a means of value-adding to the heritage assets of the municipal region.

This document is guided by SMC's Strategic Plan 2014-2023, as well as other relevant strategic planning initiatives, such as the Oatlands Integrated Development Strategy and the Midlands Economic Development and Land Use Strategy as well as a number of tourism plans and strategies towards which Council has an interest. This plan also considers the interests of various external stakeholders having interest in the heritage of the region (i.e. The Tasmanian Heritage Council, Tourism Tasmania, the Heritage Highway Tourism Region Association) and various heritage interest groups as well as integrating, where appropriate, state plans, objectives and benchmarks.



# Questions or comments?

Statutory Heritage SMC Development and Environmental Services Office 85 Main Street KEMPTON TAS 7030 03 62593011 smc@southernmidlands.tas.gov.au

### Heritage Projects

SMC Heritage Projects Office Oatlands Gaoler's Residence Mason Street OATLANDS TAS 7120 0418 303184 smc@southernmidlands.tas.gov.au

### SMC's involvement in heritage takes three broad streams:

- As a Planning Authority under the Local Government Act 1993, SMC is to administer the statutory requirements of heritage places in the municipal area under the Land Use Planning and Approvals Act 1993 (LUPAA – Part 2, Objective 2g), and as a referral body under the Historic Cultural Heritage Act 1995 (HCHA).
- As the owner and manager of a number of significant heritage sites and public spaces, SMC voluntarily acts to preserve, utilise and promote the heritage values of these places through various heritage projects.
- As an advocate within the community promoting best practice standards and encouraging the community to participate in the management of their own heritage.
- As the owner of the Centre for Heritage at Oatlands (CFH), which incorporates Heritage Building Solutions (HBS - a commercial heritage building, restoration and consultancy enterprise) and the Heritage Education and Shills Centre (HESC – a not-for-profit heritage skills training organisation). Note that CFH operates under its own business plan and board, however crossover initiatives will be included in this plan as appropriate.

The primary document which governs Southern Midlands Council's heritage (and other) initiatives is the Strategic Plan 2014 to 2023, which is updated every ten years (with fouryearly review). From this, the Annual Plan sets shorter-term targets, and the Annual Report reports on the outcomes and progress of such. Alongside these documents, the Community Plan (updated every 5-10 years) assists in the governance and delivery of these initiatives. This document has been formulated in accordance with those various plans and strategies.

## In relation to heritage, the following sections of the Strategic Plan are directly relevant:

Theme	Ref.	Key strategy/action
	2.2.1.1.	Seek opportunities to support the development and growth of a wide range of tourism in the Southern Midlands
2.2.1. Increase the number of tourists visiting and	2.2.1.2.	Seek opportunities to further develop the Callington Mill Precinct as well as the Oatlands Military Precinct
spending money in the municipality.	2.2.1.7.	Work with Heritage Tasmania and Tourism Tasmania to progress the recommendations of the Tasmanian Historic Heritage Tourism Strategy at the local level
	2.2.1.9	Support and maintain the relationship with the Heritage Highway Touring Region
2.3. Business	2.3.1.10.	Maintain support for viable Council business operations such as Callington Mill Business Precinct, Heritage Building Solutions and Heritage Education & Skills Centre
	3.1.1.1	Manage the heritage values of Council owned heritage buildings according to affordable best practice.
3.1.1. Maintenance and restoration of significant	3.1.1.2	Work in Partnership with the State Government to ensure the strategic long-term management of publicly owned heritage sites.
public heritage assets.	3.1.1.3	Urgently seek to accelerate the process of relocating the swimming pool from the historic Oatlands gaol site.
	3.1.1.4	Seek to establish the Oatlands gaol site as an historic/archaeological education centre.
3.1.2. Act as an advocate	3.1.2.1	Support and monitor ongoing development of the Heritage Skills Centre in Oatlands.
for heritage and provide support to heritage property owners.	3.1.2.2	Facilitate and investigate opportunities for assisting heritage property owners in conserving heritage places alongside sustainable ongoing usage.
	3.1.3.1	Undertake and encourage research and publications on the heritage values of the Southern Midlands.
3.1.3. Investigate, document, understand and promote the heritage	3.1.3.2	Undertake the effective heritage interpretation, education & communication programs.
values of the Southern Midlands.	3.1.3.3	Continue to manage and utilise Councils heritage resources and collections.
	3.1.3.4	Support the occupancy / use of Council owned heritage buildings and spaces by arts & crafts groups who specialise in heritage crafts.
3.3.1. Ensure that the cultural diversity of the Southern Midlands is maximised.	3.3.1.1	Identify, and promote the Cultural heritage of the Southern Midlands through festivals and events.
	3.4.1.1	Continue to support the State Government's Regional Planning Initiative and to work in co-operation within the Southern Tasmanian region to finalise a new planning scheme.
3.4.1. A regulatory environment that is supportive of and enables appropriate development	3.4.1.2	Encourage the State Government to provide more direction to the planning system through the introduction of more State Planning Policies, State Planning Directives and common statewide planning scheme provisions.
	3.4.1.3	Make use of the Joint Land Use Planning Initiative (JLUPI) outcomes to develop the local content for the new planning scheme.
4.10.1. Increase the educational and employment opportunities available within the Southern Midlands.	4.10.1.2.	Provide heritage skills learning opportunities through the centre for heritage.



Please note that the Southern Midlands Interim Planning Scheme 2015 is expected to be replaced by the Tasmanian Planning Scheme during the life of this strategy. Once approved, the new planning scheme may require a review of this section of the historic heritage strategy. This will be provided to Council for information in due course.

Pursuant to the objectives (Schedule 1, objective 2g) of the planning process established by LUPAA, Planning Authorities are required to conserve those buildings, areas or other places which are of scientific, aesthetic, architectural or historical interest, or otherwise special cultural value. From this requirement, local planning schemes in Tasmania have evolved (to varying content and degrees) heritage provisions and schedules of heritage places through which this objective is given currency. Traditionally there has been little consistency in how the intent of the Act translates into planning scheme provisions, however the raft of interim planning schemes currently in place across Tasmania has sought greater consistence and the forthcoming Tasmanian Planning Scheme will provide further consistence.

Table E.13.1 of the Southern Midlands Interim Planning Scheme 2015 (the scheme) lists individual places considered to have local or state heritage value - being the local heritage schedule - this contains over 300 places. Table E.13.2 lists four heritage precincts (Oatlands Township, Callington Mill precinct, Kempton township precinct and the Heritage Mile (Mangalore). Tables E.13.3 and E.13.4 intend to list cultural landscape precincts and places of archaeological potential but have not yet The original heritage been populated. schedule was initially complied from a variety of sources (largely National Trust lists) as part of the former planning scheme (1998) was updated via a more rigorous process as part of the 2007 GHD Southern Midlands Heritage project. The interim scheme included most of the recommendations from that project in



## Previously endorsed documents and policy

- Southern Midlands Heritage Project 2007
- Joint Land Use Planning Initiative 2008
- Southern Midlands Interim Planning Scheme 2015.
- Resolution by Council (March 2015) that the principles of the ICOMOS Australia Burra Charter guide Council's decisions around historic heritage.

terms of new listings, revised listings and heritage areas and it is considered that these listings are generally sound and up-todate.

Council manages the heritage values of places listed solely on Tables E.13.1 and E.13.2 of the scheme and the THC undertakes a dual assessment of those places on the THR – all through a discretionary development application for those proposals which do not meet the criteria for exempt works under Clause E.13.4 of the scheme.

Under the *Historic Cultural Heritage Act 1995*, The Tasmanian Heritage Council (THC) are the authority for applications for works on places listed on the Tasmanian Heritage Register (THR). Planning Authorities manage the application process and must forward any application for works to a place on the THR for the THC to firstly undertake a preliminary assessment and issue a notice of interest/no interest and if the THC wish to determine an application then a statutory timeframe aligned with the Planning Authority's timeframe under LUPAA runs (along with public notification and internal/external referral processes). Once determined, the Planning Authority must include THC conditions and advice on a planning permit for works to listed places and must refuse any permit which the THC refuses.

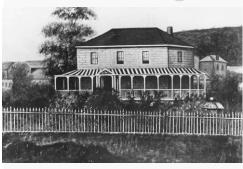
**Council's** Planning Officer and Planning Administration staff manage the referrals process and statutory timeframes and all applications (including pre-application enquiries which may result in either an exemption or a need for application) are referred to the Manager Heritage Projects for assessment against the relevant provisions. The overall synchronization of each application is undertaken by the Planning Officer, often determined under delegation as part of the Development Assessment Committee (DAC) process. Any contentious applications, such as those which attract representations or are recommended for refusal, are determined by full Council (as a Planning Authority) with consideration of the recommendations of the Planning Officer and any other expert opinion.

### Aboriginal Heritage

Whilst as a Planning Authority Council does not have a direct role in Aboriginal heritage management under the scheme, as a property owner and community/heritage advocate Council has a role to acknowledge and protect Aboriginal heritage. The Aboriginal heritage of the midlands richly demonstrates millennia of past occupation and land use and remnants of the ancient landscape are common. Although Aboriginal heritage is beyond the scope of this strategy, it is recommended that SMC give greater consideration to its responsibility as both an advocate and landowner towards the protection of Aboriginal cultural heritage through recognition, outreach projects and compliance with the Aboriginal Heritage Act 1975.



Lost Heritage







Halfway House, Antill Ponds Rockwood Antill Ponds Grainleigh, Constitution Hill Swanston Hotel.

1	Initiatives	Short/Medium/ Long-term or ongoing
a.	Ensure that heritage strategic planning documents reflect the provisions of the Southern Midlands Interim Planning Scheme 2015 (or successor)	0
b.	Continue to participate in relevant legislative review processes or relevance to historic and aboriginal heritage management.	Ο
C.	Ensure that rigorous heritage assessments are undertaken in the statutory planning process.	Ο
d.	Explore resource sharing with other councils for effective and consistent statutory heritage management.	Ο
e.	Develop 'practice notes' and other advice for heritage property owners to assist in managing the values of their properties (preferably in collaboration with the Heritage Education and Skills Centre.	0
f.	Liaise with Aboriginal Heritage Tasmania for more effective and comprehensive systems for managing Aboriginal heritage values in the Southern Midlands.	0
g	Ensure that heritage best-practice is included in the Oatlands Structure Plan.	Μ

## Key to initiative timings

Short term (S) – Expected to be completed during the life of the strategy.

Medium term (M) – Expected to be commenced (and possibly completed) during the life of the strategy.

Long term (L) – The eventual goal, which may be completed during the life of the strategy, however is more likely to occur after 2018 (with short and medium term initiatives working towards that).

Ongoing (O) – Undertaken throughout the life of the strategy and expected to continue beyond 2018.



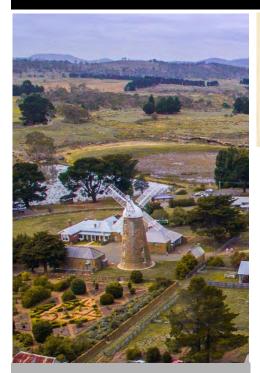
# Heritage Projects

Besides council's responsibility to manage historic heritage as per the previous section, the strategic plan includes a number of nonstatutory heritage projects.

The support or heritage projects is outside Council's core mandate a planning authority yet is recognised by Council as one of the key strategies in developing and promoting the cultural heritage of the region in order to reap the flow on benefits in terms of community sense of place, education and tourism opportunities. Whilst striving to demonstrate best-practice heritage management, Council acknowledges the flow on benefits as an essential part of the rationale for heritage projects, and the immeasurable benefits that arise from such.

The heritage projects initiated and managed by Council are many and varied - a brief description of the background, current state, and future directions of these projects will be provided here. These initiatives are driven by a number of individual plans, such as conservation management plans, business plans and interpretation plans, which are listed here as relevant to each project. The following figure demonstrates that heritage projects are driven by Council's recognition of the benefits to the community's sense of place, education and tourism opportunities, and how collaboration and crossover with initiatives in these other streams are essential for the success of heritage projects:





## Previously endorsed documents and

policy (excludes technical documents from reconstruction)

- Callington Mill Historic Site
   CMP 1994
- Callington Mill Historic site CMP (addendum) 2004
- Callington Mill Precinct Plan 2006
- Callington Mill Precinct
   Strategy 2006
- Risk Identification, Callington Mill
   Redevelopment 2006
- A Business Plan for the Redevelopment and Ongoing operation of Callington Mill as a Financially Sustainable Enterprise 2006
- Callington Mill Master Plan
   2007



# Callington Mill 1837 The only working wind-driven flour mill in the Southern Hemisphere

Note that it is likely that during the early implementation of this strategy that Callington Mill will be leased to private enterprise – with the permitted use being defined as the operation and maintenance of a historic site and tourist operations reasonably associated therewith (including retain and interpretation operations) and reasonably necessary ancillary purposes.

The Callington Mill complex is a substantially intact wind and steam mill complex, established in 1837. The mill tower is the icon of Oatlands, and the array of extant associated buildings makes this a unique industrial heritage complex. Since being purchased by the State Government in 1964, the last forty or so years have seen various phases of restoration at the Callington Mill Site. Periodic small-scale restoration and investigation of reestablishment of the mill was undertaken during the 1970s and 1980s. The first major restoration phase was in 1988, when a Bicentennial Grant (also supported by Coca Cola Amatil) allowed stabilisation and access fitout of the windmill tower. Throughout the 1990s, opportunistic small-scale restoration continued, with a conservation management plan being developed in 1994, and in 1999 the tower cap and fan wheel were added.

In 2010 a \$2.4m reconstruction and precinct development project was implemented, which refitted the mill tower as the only working Lincolnshire-style windmill in the Southern Hemisphere producing quality flour and associated products. In 2017, the visitor centre was closed and regular tours of the mill tower ceased – with the intention of seeking a private operator for the site. As at late 2018, the mill is producing flour in a 'business as usual' capacity however there are no visitor services at the site.

The site retains community uses such as the community garden and the blacksmith's initiative which are to be retained for public use and visitation as conditions of any sub-lease.



2	Initiatives	Short/Medium/ Long-term or ongoing
a.	Unsure that Council's responsibilities in upholding the sub-lease and maintenance requirements of Callington Mill are met.	Ο
b.	Where possible, explore partnerships projects with the lessee of Callington Mill.	0
C.	Porovide support where possible to the existing community uses of the site, namely the blacksmith's initiatve and community garden.	0

## KIEIIA MA

TWO EXHIBITIONS MAY 2

DOING TIME, OATLANDS GAOL RESIDEN(

Opening by Alan Townsend SMC Heritage Projects Offic Wednesday, 3 May, 5.30-7.30pm

Hours: Wednesday-Monday, 10am-5pm



henriettamanning@telstra.com · www.artcase.wikifoundry.com

E ESSENCE 5-24 MAY Opening Sunday, 7 May, 3pm (



Previously endorsed documents and policy

- Oatlands Gaol Conservation Management Plan 2006
- Oatlands Gaol Master Plan 2009
- Oatlands Gaol Use & Development Plan 2010
- Oatlands Gaol Interpretation Plan 2011
- Oatlands Gaol Arch Relocation Project Plan 2012
- Oatlands Gaol and Supreme Court House Use Policy



# Oatlands Gaol The largest regional gaol in Van Diemens Land

Owned by Southern Midlands Council, and the largest building remaining of the Oatlands Military Precinct, is the 1837 Oatlands Gaol complex. Comprising of the two-storey **Georgian Gaoler's Residence, as well as a c2000m**<sup>2</sup> former gaol yard and the lower portion of the formerly 6-metre high sandstone perimeter wall, these are the remains of the largest regional colonial gaol in Tasmania. Most of the gaol buildings were demolished in 1937, and in 1954 the yard was filled to accommodate the municipal in-ground swimming pool.

The Gaoler's Residence has been restored as part of a \$750,000 project and now houses the SMC Heritage Projects Office, exhibition and museum space as well as an archaeological artifact laboratory and store. The building is publicly accessible 7-days a week via the 'Oatlands Key' system and has an active Artist in Residence program. Work has been done to stabilize the gaol walls and the original arched gateway has been moved back to its original location beside the Gaoler's residence after having been moved to High Street in 1939.

Once the pool is removed, the entire gaol yard will be available for the implementation of the Oatlands Gaol Master Plan, which envisages meaningfully interpred public open space with a focus on the archaeology of the site. Substantial planning is still required to meet the master plan objectives.

A broad concept document has been developed (but not yet endorsed) which seeks to utilise the gaol as a centre for learning relating to heritage, trade skills, archaeology and museum related fields – exploration of partnerships with the Centre for Heritage may act to progress that concept.

<sup>3-8</sup> MAY

3	Initiatives	Short/Medium/ Long-term or ongoing
a.	Prepare documentation and a detailed project plan for the demolition of the pool.	S
b.	Revisit the 2003 Archaeological Management Plan in-light of pool removal and formulate a detailed and revised plan as part of the pool removal, site rehabilitation and interpretaiton process.	S
C.	Formulate a landscape plan for the site for post-pool removal.	S
d.	Revise the interpretation plan to include the gaol yard in-light of pool removal.	S
e.	Continue to make the building available for Artist in Residence and other community based events/uses (as per gaol use and artist in residence policies).	0
f.	Continue to undertake historical and archaeolgoical research on the site and related themes.	Ο
g.	Continue to seek funding for the overall Oatlands Gaol Master Plan through internal and external sources – particularly for the archaeological research and interpretation programs and landscaping.	Ο
h.	Promote use of and access to the Gaoler's Residence as per the use policy, and potentially as an adjunct of the Heritage Hub project.	0
I.	Review the Oatlands Gaol Master Plan in-light of the new pool project and imminent demolition of the current pool.	Μ
j.	Prepare documentation and a detailed project plan for the demolition of the pool.	S



Previously endorsed documents and policy

- Oatlands Commissariat and 79 High Street Conservation Management Plan
- Oatlands Commissariat Master Plan 2013
- Southern Midlands Integrated Heritage Skills Hub Project Plan 2015
- Establishing a Social Enterprise at 79 High Street Oatlands "Heritage Hub". September 2018.



# Oatlands Commissariat & 79 High Street 1827 & 1860/83 The oldest public building in Oatlands

In 2012, Southern Midlands Council purchased 79 High Street, Oatlands – an 1108 square metre parcel of land, containing the former Oatlands Commissariat Store, the Oatlands Guard House archaeological site, and a c1870-1880s shop and cottage fronting High Street (see initiative 5).

The commissariat is a large space in a very prominent position relating to High Street and has the remains of a massive baker's oven (c1880s) attached. The building offers significant potential to create meaningful public space with supplementary interpretation and possible reinvigoration of the baker's oven. Such a use would link with the original use of the building – i.e. provisioning the town.

The site also has a high level of archaeological potential, being the site of the guard house (demolished c1975) of which substantial remains were found during an archaeological testtrenching program in 2013, also the military sundial, sentry box and the convict stocks

4	Initiatives	Short/Medium/ Long-term or ongoing
a.	Implement, operate and review as required the Heritage Hub project plan(s) with view of maximising community use of and access to the site (further to the use policy) and the promotion of partnerships.	S
b.	Collaborate where possible with the Centre for Heritage at Oatlands as the key tenant for the site (further to the SMC-CfH MOU) and the CfH business plan.	0
C.	Continue to seek to value-add to the interpretation of and research into the site.	Μ
d.	Seek a partnership for ongoing use of the bakers oven in consultation with other site users.	S





Previously endorsed documents and policy

- Supreme Court House Oatlands, Conservation and Fabric Study 2003
- Oatlands Supreme Court House, Structural and Fabric Survey 2002
- Oatlands Supreme Court House, & Collections, Public Access and Interpretation Plan 2006
- Oatlands Supreme Court House Interpretation Project – Implementation Strategy 2008
- Oatlands Gaol and Supreme Court House Use Policy



# Oatlands Supreme Court House 1829 The administrative heart of the colonial district

The Oatlands Supreme Court House (1829) is owned by SMC and is one of the oldest Supreme Court Houses in Australia. It is in remarkably original condition and offers significant potential for use as a facility to interpret the historic themes relevant to the Oatlands Military Precinct and associated buildings. The building was acquired from the National Trust in 2007, although Council had tenure of the building since 2002. With the building comes a collection of chattels (on loan from the National Trust), which derive from the 1910-1977 phase of the building.

Due to the intact nature of the building, an analysis of building fabric was undertaken in 2003 in a bid to better understand the building, and to plan future works. A structural assessment was also undertaken in that year, which lead to a structural stabilisation and essential works program. Further non-essential works were undertaken in late 2008. In 2006 an interpretation and public access plan was developed with the aim of determining public perceptions of what best the building could be used for, and to suggest interpretive themes and media which could effectively deliver the heritage significance.

With a collection of objects associated with the Oatlands Court House (contents as well as archaeological artifacts), in 2007 Council commissioned a preservation survey of the collection and the locations proposed to store and display that collection.

With the development of the interpretation plan and the preservation survey, an implementation strategy was developed to clarify minor conflict between those reports and to guide the implementation of the first stages of interpretation. The first stages of the interpretation plan have been implemented and the building is publicly accessible 7-days **per week as an 'Oatlands Key' venue.** The building is also open for pre-booked tours and special community events, as per the Oatlands Gaol and Supreme Court House Use Policy.

A small kitchen, equal-access toilet and storeroom have been constructed as a standalone building to support volunteer and community use.

5	Initiatives	Short/Medium/ Long-term or ongoing
a.	Promote use of and access to the court house as per the use policy, and potentially as an adjunct of the Heritage Hub project.	0
b.	Make available for community use as per the use policy.	Ο
C.	Seek external funding to update and refresh interpretation as opportunities arise.	М
d.	Continue to foster partnerships with relevant stakeholders for the use of the building as a small museum and interpretation centre.	0





# Former Oatlands School (Roche Hall) 1885 The site of Oatlands first settlement

Previously endorsed documents and policy

- Overview History of Oatlands State School 2013
- Oatlands Barracks 1827, Archaeological Research Design 2013

Roche Hall, 73 High Street, Oatlands is the former Oatlands State School property, comprising the 1885 Victorian-Gothic sandstone school building in the centre of Oatlands. In 2014, the Tasmanian Government divested ownership of the building to council and with recognition that the site has a high level of community and social significance it is intended that the building be used for public purposes.

Aside from the impressive building, the site itself is very significant as an historic and archaeological site, having been the site of:

- Oatlands first settlement (1825)
- The first Oatlands Barracks and military parade ground (1827)
- The convict barracks from the construction of the gaol (1835)
- The Oatlands Probation Station (1839)
- The Oatlands Mechanic's Institute (1850s)
- The first Oatlands public school (1850s)
- The Oatlands Area School (1885-c2000's)

This archaeological significance was demonstrated by the 2012 summer archaeology program which located substantial (shallow and largely intact) remains of the 1827 barracks. The building has a very high level of community significance, having been the Oatlands State School within the living memory of many locals.

The building comprises of four very large rooms, as well as foyers, large hallway, kitchenette and M&F toilets. There are also large upstairs spaces which have been blocked off in the 1930s. The building is currently used as council offices, the headquarters for Rural Alive and Well as well as housing Council's Landcare unit.

The front yard is used as landscaped public open space and the rear yard is parking. The Oatlands Military Precinct interpretation trail begins in front of the building and three interpretive platforms are installed on the site. Interpretation of the Oatlands Arch is to be installed as a condition of approval of the recent arch relocation. The site is in a very strategic location for Council/public purposes, being in the centre of the town, a large space with good access. This was recognised in the Oatlands Integrated Development Strategy, which proposed the 'Town Square' principle, and a master planning process for the site as part of a forthcoming Oatlands Structure Plan is a priority.

6	Initiatives	Short/Medium/ Long-term or ongoing
a.	Formulate a conservation management plan for the building and site.	S
b.	Undertake a landscape master plan for the site which considers the military parade ground, reinstatement of the State School iron gates, archaeological remains and interpretation of the gaol arch.	S
C.	Undertake essential maintenance to the building and seek to undertake restoration work where possible (as guided by the CMP).	0
d.	Explore and promote the archaeological values of the site through the Southern Midlands Historical Archaeology Strategy.	Μ
е	Utilise the building for council operations and other community based organisations (e.g. RAW).	0



Previously endorsed documents and policy

- Oatlands Commissariat and 79 High Street Conservation Management Plan
- Oatlands Commissariat Master Plan 2013

# Oatlands Military Precinct 1825-1859 The Interior Capital of Van Diemens Land

The area known as the Oatlands Military Precinct is the area bounded by High, Barrack, Church Streets and the Esplanade, Oatlands – which is the centre of the town and is still the administrative centre of the Southern Midlands. It is in this area where the township was established in the early 1820s, and by the 1840s it was the centre for what was to intended to become the interior capital of Van Diemens Land. The precinct comprised of at least 30 buildings associated with the civil, government and convict establishments, and was the longest operating military-lead administrative precinct outside the major cities and secondary punishment stations in Van Diemens Land - being disbanded in the late 1850s.

The Oatlands Military Precinct is unique, as it was established as the centre of what was to become a large city – which **didn't eventuate.** The remnants of the precinct therefore have not been subject to as thorough destruction as the early remnants of those places which were to become cities. Seven buildings remain of this precinct, and the entire area has been demonstrated to be an area of extremely high archaeological potential which may offer vast knowledge about the formative processes of colonial military and civil establishments. The Oatlands Gaol and Court House are included within this precinct, and will be further detailed below. Whilst SMC's key focus is the restoration and management of the Council owned buildings within the military precinct (as outlined above), some work on further understanding and interpreting the precinct will be undertaken as a means of contextualising the buildings within that precinct, and the precinct within the wider colonial administration.

Mechanisms for the protection of the archaeological resources of the precinct are also a key consideration in the management of heritage values and work on understanding these values has been undertaken both by council and the Tasmanian Heritage Council. Much of the original precinct is still in government ownership.

7	Initiatives	Short/Medium/ Long-term or ongoing
a.	Continue to encourage research (historical and archaeo- logical) into the Oatlands Military Precinct to gain a better understanding of layout, physical remains and overall context.	0
b.	Further develop interpretive media for the Oatlands Military Precinct for incorporation into related interpretation projects.	Ο



## Previously endorsec documents and policy

- Southern Midlands Convict Sites Research Project 2013-14
- Archaeological research designs and reports on Oatlands, Green Ponds Picton, Lovely Banks and Spring Hill Probations/Road stations (some forthcoming).



# Southern Midlands Convict Sites

Building the district

It has long been recognised that the Southern Midlands has a wealth of convict heritage, spread throughout the municipal area. No less than 12 of the 80 known convict Probation Station are located in the municipal area as well as at least 10 other road, timber and bridge party stations etc. In addition, there are a number of other convict sites, ranging from watch-houses, police infrastructure, work sites etc. The convict probation system is unique to Tasmania and is a key **part of the state's contribution to the world heritage listing of** Australian convict sites.

During 2013-14 a major research project was undertaken to identify, locate, research and document Southern Midlands Convict sites. This culminated in a 20-page booklet and a substantial collection of data on these important sites. An exhibition was curated and interpretive installations were erected on several sites.

This research has endless possibilities for further analysis and potential for developing media and experiences reaching throughout the region (and indeed inter-regional linkages, i.e. the Convict Trail) as well as supporting the management and protection of these sites into the future.

With the world heritage listing of Australian convict sites, Southern Midlands sites have the potential to reap benefit from an increased interest and knowledge of these sites, and being positioned in central Tasmania on a route used to traverse between these sites, is seen as a substantial opportunity.

The Convict Archaeology of the Southern Midlands project - a collaborative archaeological and research project (with an education component) with the University of Tasmania is to be piloted in 2019 with the view of an annual project (see also Initiative 9).



8	Initiatives	Short/Medium/ Long-term or ongoing
a.	Continue to investigate, document and promote the convict heritage of the Southern Midlands where opportunities arise.	0
b.	Encourage and foster partnerships with other institutions for the investigation and promotion of the convict heritage of the Southern Midlands.	Ο
C.	Explore possibilities for multimedia interpretation of convict sites, in particular those that are difficult to access or have little above-ground remains.	Ο



Previously endorsed documents and policy

- Oatlands Gaol Archaeological Management Plan 2003.
- Archaeological research designs for: Oatlands Gaol, Callington Mill, Green Ponds Watch House, Oatlands Barracks, Oatlands Guard House Picton Road Station et. al.



# Archaeology Program Unlocking the hidden heritage of the district

Between 2011 and 2013 Council ran a 2-3-week summer archaeology program based at Oatlands which, in conjunction with the Heritage Education and Skills Centre, aimed to partner with various universities to offer a range of archaeological management experience to graduate and undergraduate students.

The model of each season is to train 12-15 volunteer students, utilising council heritage staff and 2-3 volunteer professional archaeologists and undertake excavations on at least three sites and survey on several sites during the three-week program. Permits are gained, and research design and planning are undertaken ahead of each program and students gain experience in planning, excavation, survey, reporting and artifact management.

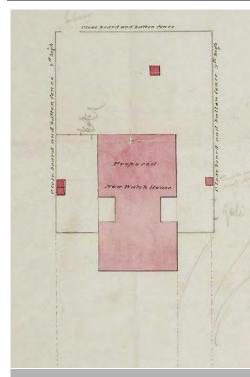
A public archaeology program is run alongside each season, culminating in an open day which attracts 500 people.

Students are invited to submit proposals for follow-up projects and publications and several postgraduate theses have been done on Southern Midlands subjects.

In addition (in collaboration with Arts Tasmania) a model has been formulated for student work-experience in collection management and curatorship. The program has been on-hold since 2013 in order to deal with a backlog of reporting and curatorial requirements, which as of 2018 is largely up-to-date and the program will recommence as part of the Convict Archaeology of the Southern Midlands (see Initiative 8).

Whilst the excavation and research program has been somewhat ad-hoc to date, largely responding to works-driven archaeological needs, it is recognised that a comprehensive *Southern Midlands Historical Archaeology Strategy* is required in order to guide the future of the program through detailed research agendas, better understanding of resources and site significance and to set a more strategic direction for the program.

9	Initiatives	Short/Medium/ Long-term or ongoing
a.	Formulate a Southern Midlands Historical Archaeology Strategy which sets initiatives, priorities and a research/works agenda for the next 5 years.	S
b.	Review and implement the Oatlands Gaol Archaeological Management Plan as a priority in the redevelopment of that site post-pool removal.	S
C.	Contiue to facilitate public archaeology programs including an annual summer archaeology fieldschool in conjunction relevant education partners.	0
d.	Populate the archaeology schedule of the Southern Midlands Planning Scheme in order to offer adequate protection to important archaeological sites (as informed by the Southern Midlands Historical Archaeology Strategy).	Μ
e.	Encourage external researchers to utilise the archaeological resources (e.g. research, sites and collections) of the Southern Midlands (as guided by the historical archaeology strategy).	0



Previously endorsed documents and policy

- Green Ponds Watch House Conservation Brief 2008.
- Kempton Council Offices Archaeological Management Plan 2008.



# Green Ponds Watch House 1847 A Modern adaptation of a significant ruin

The Green Ponds Watch House was constructed in 1847 to a design by Colonial Architect William Porden Kay, adjacent to the Green Ponds Police Office (now SMC Kempton Council Offices). In the 1860s, the Kempton Council Chambers were built between the two buildings. The watch house was largely **demolished in the late 1930s with only the former men's lockup** retained and used for the next 80 years as a storage shed. In 2010, council undertook a refurbishment of the building, reinstating the original roof pitch and juxtaposing old and new to form a contemporary space within the former ruin. Located next to the council offices, this space is intended for community use.

10	Initiatives	Short/Medium/ Long-term or ongoing
a.	Encourage community use of the building for temporary exhibitions, workshops, meetings etc.	0



Previously endorsed documents and policy

 The Southern Midlands Community Heritage Archive Project has provided a useful basis for further public engagement on local halls.



# Public Building Management Community owned spaces and places

Council owns a substantial portfolio of public and administrative heritage buildings, including the Oatlands and Kempton Council Chambers and several small community halls which are on the local (and sometimes state) heritage registers.

These still serve an active public function and are vital parts of their respective communities. Whilst their functional management is part of other Council departments, the management of their heritage values rests with the Heritage Projects program and these buildings also offer potential for public engagement on their heritage values.

11	Initiatives	Short/Medium/ Long-term or ongoing
a.	Formulate a conservation management plan for the Oatlands Council Chambers	S
b.	Seek opportunity to undertake interpretation and public engagement projects at heritage halls (etc.) owned by Council.	0



Previously endorsed documents and policy

> Chauncy Vale Wildlife Sanctuary and Flat Rock Reserve Bagdad. Joint Management Plan 2010.



#### Chauncy Vale Natural and cultural heritage

Bequeathed to the former Brighton Council by Mr. Anton Chauncy (husband of writer Nan Chauncy, nee Masterman) in 1988, and assumed by Southern Midlands Council after 1993 amalgamations, the Chauncy Vale Wildlife Sanctuary is a 380-hectare (plus other incorporated nature reserves, public and private) reserve, just east of Bagdad. The house and home paddock of Chauncy Vale was later gifted to Council by Anton's daughter, Heather Chauncy. A subcommittee of Council, the Chauncy Vale Management Committee, manages the reserve under the gazetted Chauncy Vale Management Plan. Council has an endorsed business plan for the reserve, and support is provided by the Friends of Chauncy Vale Inc. The sanctuary includes vast tracts of natural bush, several caves, as well as the Day Dawn cottage, home of the Chauncy/Masterman family from 1918 to 1988. Day Dawn Cottage is perhaps the earliest example of formed concrete domestic architecture in Tasmania. Section 1.2 of the management plan states that one of the purposes of the plan is to:

a) provide for the conservation of the cultural and natural environment of Chauncy Vale

Further, the State's roles and responsibilities of Southern Midlands Council in the management of Chauncy Vale includes: b) restore and maintain the Chauncy house, insure the house and any material lent for display, and develop a heritage program through its Chauncy Vale Management Committee.

c) undertake, through its Management Committee, heritage research, interpretation and education programs on its behalf subject both to adherence with the principles of the ICOMOS Burra Charter, as well as the input of a professional archaeologist where necessary.

The wishes of Anton Chauncy, as endorsed by his daughter Heather, included that:

c) the house, garden, and small garden, known as 'the shrine' be maintained together with a display of Nan Chauncy's work in the house.

The above purposes, responsibilities and wishes translate into the objectives of the management plan, which provide detail on the conservation, protection and promotion of the natural and cultural heritage values of Chauncy Vale. Of particular relevance to the *Southern Midlands Historic Heritage Strategy 2009-14*, is the conservation of the *Day Dawn Cottage*, the earlier *Cherry Tree Cottage* site, as well as the associated gardens and movable cultural heritage.

In line with the management plan and the proposals contained therein (Section 4.4.2), and in consultation with the management committee and *Friends of Chauncy Vale Inc.* the following strategies should be pursued:

12	Initiatives	Short/Medium/ Long-term or ongoing
a.	Review the Joint Management Plan 2010 and Statutory Management Plan 1993.	S
b.	Develop a conservation management plan for Day Dawn Cottage, inclusive of timeframes and resourcing requirements.	Μ





## Horse-Drawn Heritage The public transport of yesteryear

Council is the custodian of a collection of horse drawn carriages and associated equipment, some of which is owned by council and some is on long-term loan from the family of a benefactor who vested a collection into **council's** care. A purpose-built faculty has been constructed on the property adjoining the Kempton Recreation ground and a part of the collection is stored and displayed in that building.

The horse drawn heritage initiative is being progressed by a sub-committee of the Green Ponds Progress Association. A memorandum of understanding has been entered into with that organisation which identifies a future development plan for the property within which the facility is constructed. The equipment is used occasionally for special events and there are plans to eventually open the facility for public visitation.

1	3	Initiatives	Short/Medium/ Long-term or ongoing
6	<b>∃</b> .	Continue to work with the Green Ponds Progress Association sub-committee to support the development of future plans for the facility and collection.	0
k	Э.	Scope opportunities for promoting the historic coaching industry with other towns/sites along the Heritage Highway.	Ο



#### Previously endorsec documents and policy

- Oatlands Streetscape Study 1997.
- Kempton Streetscape Study 1997.
- Southern Midlands Heritage Project (vol.3). Cultural Landscapes and Tourism Opportunities 2007.



## Streetscapes and Landscapes Step back to another time

Council and the residents of Southern Midlands take great pride in the heritage landscapes and streetscapes of the region, in particular the streetscapes of heritage villages. Substantial projects have been undertaken over the years on streetscape improvement in all towns – the obvious being the undergrounding of power lines in Oatlands (coupled with street signage, paving/kerbing and lighting projects). Towns such as Kempton feature interpretive 'gateway' entry statements and the notable topiary project of Oatlands aims to perpetuate the historic topiaries of the St Peters Pass area.

An important principle to note, which is key to council's decision-making processes, is that the historic towns of the district need to remain as 'livable' towns – and that the careful evolution of townscape character is needed to ensure the livability of the townships – planning scheme provisions are designed to reach that balance. Also, council is well aware of the 'overdoing' principles of heritage streetscape/townscape management and care is taken to not to ensure that organically evolved heritage character is not falsely represented in an 'over-prettied' streetscape.

Important partnerships have been established between council and authorities such as Aurora energy so that careful consideration is given to minimising (and indeed undoing) the heritage impact that utility lines (for instance) can have on streetscape values.

In the mid-1990s, a tourism study lamented that the landscape of the midlands was 'one of the most uninteresting in Tasmania'. This notion was countered in the 2007 Southern Midlands Heritage Project, which articulated the significant evidence of thousands of years of human occupation evident in the cultural landscape of the Southern Midlands and the cultural heritage values inherent in such.

14	Initiatives	Short/Medium/ Long-term or ongoing
a.	Continue to foster partnerships with utility companies for methods to minimise/undo installations which have an unnecessary negative impact upon heritage streetscape/ townscapes.	0
b.	Monitor opportunities for funding for the implementation of initiatives to reduce/undo streetscape elements which have unnecessary impact upon heritage streetscape/ townscapes.	0
C.	A working group consisting of council and community members to progress the Kempton Streetscape Plan.	S
d.	Initiate a process of identification of significant trees and plantings in public areas of the municipal area and consider management/statutory protection options.	S





Previously endorsed documents and policy

- Kempton Council Collections 2003
- Oatlands Gaol and Court House Preservation Survey 2007
- Southern Midlands Council Heritage Collections Policy
- Various procedures manuals pursuant to the SMC collections policy (in development)





# Heritage Collections Small connections with the past

Council holds a substantial collection of heritage items, including:

- Archaeological artifacts
- Corporate items (e.g. photographs, awards)
- Agricultural implements
- Architectural and interior decoration samples.

In 2007 Council adopted a heritage collections policy and a key objective of the Heritage Officer position is to manage that collection and utilise it for display and research. A substantial database has been populated and steps have been taken to establish (and then increase) the online presence of the collection.

Part of the Oatlands Gaoler's Residence has been fitted as a collections store and there are ad-hoc storage facilities in several other buildings, which is far from ideal. A vision of the Midlands Economic Development and Land Use Strategy is to seek to establish a purpose-built/fitted facility for the collection which may also have commercial opportunities for storage or research.

Collaboration with the heritage Education and Skills Centre on research projects utilising the collection is also desired.

15	Initiatives	Short/Medium/ Long-term or ongoing
a.	Continue to refine, audit and implement heritage collection procedures further to council's heritage collection policy.	Ο
b.	Establish an industry standard collection store to house council's heritage collection.	S
C.	Ensure that all heritage collection display spaces are adequate and appropriate for their purpose.	0
d.	Continue to utilise council's heritage collection for research, publication and display.	0
e.	Continue partnerships with relevant agencies/groups/individuals with an interest in heritage collections.	0
f.	Continue to pursue online availability of heritage collection data as a priority.	0
g.	Undertake a feasibility study and seek to establish a 'commercial' heritage/archaeological collections store to house council's collection and to offer collection management services to others on a for-profit basis.	S
h.	Continue to support the Tasmanian Decorated Interiors initiative in collaboration with relevant partners.	0





Previously endorsed documents and policy

- Oatlands Commissariat and 79 High Street Conservation Management Plan
- Southern Midlands Council Arts Strategy 2012.



### Heritage Education & Public Engagement Communicating our heritage

Where possible, SMC's Heritage Projects team integrates student and community education programs in heritage projects as a means of:

- Disseminating heritage information to the wider community
- Assisting the community to understand, protect
   and promote their local heritage
- Encouraging the interest of students and researchers to utilise the heritage resources of the Southern Midlands

Examples of successful heritage education projects by SMC include regular school involvement, collaboration with the Heritage Education and Skills Centre, U3A lectures, National Trust Heritage Festival events and the new and very successful Heritage and Bullock Festival.

16	Initiatives	Short/Medium/ Long-term or ongoing
a.	Continue to develop and stage education and public programs attached to heritage projects, in particular the archaeology summer program and the Artist in Residence program.	0
b.	Work with the Heritage Education and Skills Centre to promote the heritage of the Southern Midlands in wider heritage education and skills programs.	Ο
C.	Where possible, assist students and researchers investigate and promote the heritage of the Southern Midlands	Ο
d.	When possible, include Southern Midlands activities in wider heritage 'festival' programs such as the National Trust Heritage Festival, National Archaeology Week etc.	Μ
e.	Work with local schools to include heritage themes into curriculum.	0
f.	Consider the development of a research bursary scheme where value for money to council can be demonstrated in the support of undergaduate and postgraduate students.	S
g.	Engage the public wherever possible in the planning and implementation of heritage projects.	0
h.	Work with community groups to stage the annual Heritage and Bullock Festival at Oatlands	0
i.	Stage an event in commemmoration of the 200 <sup>th</sup> anniversay of the founding of Oatlands and Macquarie's second visit.	Μ
k.	Enhance and improve existing interpetation to increase linkages between heritage sites and improve visitor experiences.	Ο
Ι.	<ul> <li>Seek opportunities for publications regarding Southern Midlands heritage. Annual KPI's to include:</li> <li>4 short publications</li> <li>1 major 'monograph' as part of an ongoing series</li> <li>Monthly news articles in local media</li> </ul>	Ο
m.	Work with property owners who volunteer to particpate in an annual 'open doors' event allowing access to buildings not ordinarily open.	Ο

Southern Midlands Council Historic Heritage Strategy 2019-2023



The Tourism Tasmania Historic Heritage Strategy 2012-2015 summarised the appeal of historic heritage tourism in Tasmania:

> Visitors to Tasmania are immersed in historic heritage; it's part of everyday life and the strong sense of place that is Tasmania.

> Historic heritage permeates the experiences of visitors to Tasmania, whether as a backdrop, a setting or a direct **experience and combines with the state's other** characteristic experiences of nature, adventure, food and wine to provide rich multi-layered experiences.

> Tasmania has conserved the buildings, precincts and townships of different historic periods, particularly colonial times. Many are in their original setting without modern intrusions and still in use within the community.

> Traditions and stories from the past are strong in Tasmanian communities where Tasmanian families descended from convict and colonial settlers still live. Records of the past and movable heritage items are quite readily available and well conserved with many in displays and museums.

Council concurs with that summary, however recognises that historic heritage is not necessarily a static occurrence that will draw visitors without some form of captivating and dynamic engagement tools to enhance the experience.

Previously endorsed documents and policy

- Callington Mill Master Plan 2007
- Southern Midlands Heritage Project (vol.3). Cultural Landscapes and Tourism Opportunities 2007.
- Oatlands Identity, Guidelines for Usage 2009
- Midlands Economic Development and Land Use Strategy. SGS Economics & Planning 2014
- Submission to the Tasmanian Legislative Enquiry into Built Heritage Tourism in Tasmania 2015.



Heritage Tourism

Promoting and sharing our heritage

Whilst it is obvious that the Southern Midlands has a wealth of historic cultural heritage sites, both privately and publicly owned, which have the potential to be integrated into tourism initiatives, a strategic approach to the promotion and interpretation of these sites is required. It is recognised that an unplanned and ad-hoc approach to heritage place interpretation is rarely beneficial, and that careful planning is required to deliver a quality experience linked to wider initiatives – both geographically and thematically. Uniformity in branding, alignment with statewide strategies and meaningful well-planned delivery is essential.

The appeal of heritage tourism is demonstrated by the increase in visitation to Oatlands between 2009-2012. The number of visitor nights in Oatlands increased from 4,300 nights in 2009 to 8,100 nights in 2010 (the year of the Callington Mill opening) – substantially above the state average growth. In 2011, visitation increased to 15,100 nights p.a. (i.e. fourfold in three years). This demonstrates the appeal of heritage as a tourism asset. In 2009, the Tasmanian Tourism Industry Council engaged EMRS to conduct a phone survey of 1,000 Tasmanians to determine what they thought the key economic mainstay of Tasmania was. EMRS summarised that

Public perceptions in the 2009 survey are again that tourism has not only made the greatest contribution to Tasmania's growth in the past 5 years, but also that it has the potential to do so during the next 5 years.

Despite the recent closure of the Central Tasmanian Tourism Centre, Council can still play a lead role in the heritage tourism. In terms of built heritage tourism, as summarised above, the Southern Midlands has plenty to offer and the statistics above demonstrate that the management and promotion of such is effective. An independently formulated vision statement for the Southern Midlands (SGC Economics, 2014) included the following statement:

Apart from agriculture, there are other areas of potential growth and development. The municipality has a rich history and offers a wealth of heritage buildings and landscapes. This is an important part of the region's identity and a key driver of the local tourism industry. Council has shown leadership by taking business initiative.

Council sees linkages and partnerships as a key contributor to the success of built heritage tourism in the region, with a long-standing association with organisations such as the Heritage Highway Tourism Association and the *Beacons* project as examples of the need for a local government to think outside their own boundaries in order to maximise exposure to a wide market.

17	Initiatives	Short/Medium/ Long-term or ongoing
a.	Better identify those places within Southern Midlands which have the potential for integration into heritage tourism initiatives – both geographically and thematically, with a particular focus on publicly owned sites.	S
b.	Continue to foster an alignment to statewide heritage tourism strategies and principles.	0
C.	Ensure that the interpretation of Southern Midlands heritage places is modern, dynamic, unique and memorable.	Ο
d.	Seek linkages and cooperative heritage tourism projects with other Councils within the sub-region.	Ο
e.	Promote the use of council owned heritage sites in regional and statewide events/festivals (even if not heritage focussed).	0
f.	Continue to implement and review consistent branding in all SMC heritage tourism initiatives.	Ο
g	Seek to work collaboritvely with local tourism operators to maximise the inclusion of meaningful heritage experiences and messages into their operations/branding etc.	Ο
h	Monitor, review and seek opportunitues for expansion of the 'Oatlands Key' system.	0





#### Partnerships Promoting a network of people read

Promoting a network of people reaching for a common goal

Council recognises that there are countless heritage/ culture/arts interest groups and individuals within (and outside of) Tasmania who have an interest in the Southern Midlands and other common heritage themes. It is the intent of council to wherever possible work with such groups

towards the common goal of researching, preserving and promoting the heritage values of the region.

Within the region there are a number of heritage groups who provide valuable services and support to the public in promoting and preserving the heritage of the region, these include the various local historical societies, small museums and individuals.

Initiatives such as the Centre for Heritage at Oatlands, and the Heritage Hub have a primary mandate to engage with and collaborate with partner groups.



18	Initiatives	Short/Medium/ Long-term or ongoing
a.	Provide support wherever possible for groups and individuals with an interest in the heritage of the Southern Midlands.	Ο
b.	Work with agencies such as the Tasmanian Heritage Council, National Trust, Heritage Tasmania, Destination Southern Tasmania, Tourism Tasmania, TMAG/QVMAG etc. on the management of heritage within the Southern Midlands and/or related themes.	Ο
C.	Collaborate whererver possible with the Centre for Heritage at Oatlands (Heritage Education and Skills Centre) on initiatves of mutual interest.	Ο
d.	Promote intra-council collaboration on heritage/arts/cultural projects through other council strategiues such as the Arts Strategy etc.	0

#### Review of the strategy & reporting

It is intended that the Southern Midlands Council Historic Heritage Strategy be reviewed should any circumstance result in any major changes to the heritage program of the framework in which it operates.

A monthly report to council via the Manager Heritage Projects report is to monitor and report upon progress of implementing this strategy.

An annual report on the achievements against this strategy is to be provided to council and any interested stakeholders (and published on council's website).



Brad Williams - Manager Heritage Projects - October 2018.



Southern Midlands Council Heritage Program

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